

### Where to start: Planning energy efficiency programmes

Lighting, Appliances & Equipment: Session 1 Mark Ellis, IEA 4E





There has been a change of government and the incoming government wants a range of options for interventions to rapidly increase **residential** energy efficiency for appliances, equipment and lighting.

How do you identify, prioritise and quantify these options?



# List all the different kinds of government interventions we could consider?



- MEPS/Labels
  - MEPS
  - Comparative labels
  - Endorsements labels
- Mandatory obligations on utilities
  - Green certificates
  - White certificates
- Financial incentives
  - To consumers/retailers/suppliers/third parties (architects, plumbers, etc)
  - Grants and subsidies
  - Loans
  - Tax relief
  - Taxes
  - Procurement by institutions/government



#### Policy Measures [page 2/2]

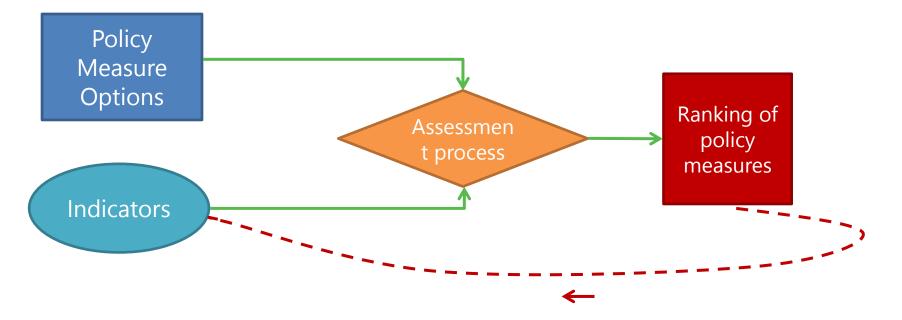
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- Awareness raising campaigns
- Information
  - Appliances labels
  - Retail and/or trade staff training
  - Advice Centres, hotlines, publications, etc.
- Education
  - School programmes
  - Professional training and qualification/accreditation
- RD&D
  - Research
  - Demonstration
  - Commercialisation

#### Initial assessment process



- Process to assess and rank best options
- Assess policy options against your important indicators



What to consider when ranking these different government options?



- Objective what are we trying to achieve?
- Are all these policy options equally effective?
- Do they act on a small or large part of the relevant market?
- How certain are the outcomes?
- What resources will each require costs, time, people, admin support, other?
- What about timing how fast acting are they; are they sustainable?
- How difficult are each to organise? What partners could help?



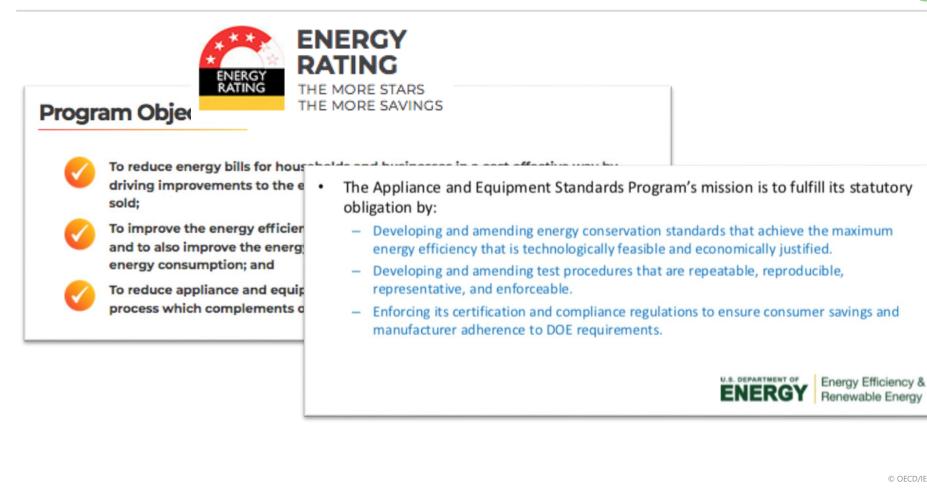
### List some possible programme objectives

#### What are the objectives of your programme?



#### Some objectives





#### Potential assessment factors



| Objectives - Impact               | <ul> <li>Overall energy reduction / Average appliance consumption</li> <li>Peak load reduction and/or GHG mitigation</li> <li>Cost savings</li> <li>Health outcomes</li> </ul> |
|-----------------------------------|--|
| Resource Use                      | <ul> <li>Cost to governments &amp; other stakeholders</li> <li>Relevant capacity available (staff, institutions, etc)</li> </ul>   |
| Employment                        | <ul> <li>Local supply industry and/or Retailers</li> </ul>   |
| Competition                       | <ul><li>Does it increase fair competition?</li><li>Does it benefit local vs. International suppliers</li></ul>   |
| Speed & Ease of<br>implementation | <ul><li>How fast will the impacts occur</li><li>Are stakeholders willing/keen</li></ul>  |
| Sustainability                    | <ul><li>Long term impacts</li><li>Will savings continue after program?</li></ul>   |
| Potential side-effects            | <ul><li>Impact on appliance prices</li><li>Impact on local industry</li></ul>  |
| Political sensitivities           | <ul> <li>What policy options are favoured/supported?</li> </ul>  |

#### Data availability and accuracy



| Indicators      |   | Quantified assessment Qualified assessme | Qualified assessment |  |
|-----------------|---|--|----------------------|--|
| Impact          | Average appliance consumption                           |  |                      |  |
|                 | Overall energy reduction, peak load, ghg reduction, etc | Only very approximate                    |                      |  |
| Resource Use    | For government  | data required to rank                    |                      |  |
|                 | For householders  | options                                  |                      |  |
|                 | For industry  | Make use of overseas                     |                      |  |
| Employment      | Overall employment impact                               | experience e.g impacts on                |                      |  |
| Competition     | Will competition increase?                              | prices and jobs                          |                      |  |
| Speed & Ease of | How fast will the impacts occur?                        |  |                      |  |
| implementation  | Support from key stakeholders                           | <ul> <li>Sometimes your 'best</li> </ul> |                      |  |
| Sustainability  | Will the impacts be long lasting?                       | guess' may be sufficient                 |                      |  |
| Side-effects    | Impact on appliance prices                              | Can add new data when                    |                      |  |
|                 | Impact on local industry                                | available                                |                      |  |

**Complete** a simple evaluation table for two different policies.

Objective: Reduce Total Energy Consumption

INTERACTIVE ACTIVITY

- 1. <u>Policy 1:</u> MEPS on residential water heaters
- Policy 2: Rebate on super high residential efficiency water heaters (10% capital cost of equipment) (policy 2



#### **Evaluation Exercise**



| Indicators                              |                                   | Policy 1 | Policy 2 |                    |    |
|---|-----------------------------------|----------|----------|--------------------|----|
| 1. Impact                               | Overall energy reduction          |          |          |                    |    |
| 2. Resource Use                         | For government                    |          |          |                    |    |
| 3. Employment Overall employment impact |                                   |          |          | Scale: 1-1         | 0  |
| 4. Competition                          | Will competition increase?        |          |          | Desitivo           |    |
| 5. Speed & Ease of<br>implementation    | How fast will the impacts occur?  |          |          | Positive<br>(good) | 10 |
| 6. Sustainability                       | Will the impacts be long lasting? |          |          |                    |    |
| 7. Side-effects                         | Impact on appliance prices        |          |          |                    |    |
|   | Impact on local industry          |          |          | Negative<br>(bad)  | 1  |
| TOTAL                                   |                                   | SUM-1    | SUM-2    |                    |    |

#### **Evaluation Exercise**

| Indicators   |                                  | Policy 1 | Policy 2 |                    |             |    |
|--|----------------------------------|----------|----------|--------------------|-------------|----|
| 1. Impact  | Overall energy reduction         | 8        |          |                    | Scale: 1-10 |    |
| 2. Resource Use  | For government                   | 3        |          |                    |             |    |
| 3. Employment  | Overall employment impact        | 5        |          | Positive<br>(good) |             | 10 |
| 4. Competition   | Will competition increase?       | 8        |          |                    |             |    |
| 5. Speed & Ease of<br>implementation                       | How fast will the impacts occur? | 5        |          |                    |             |    |
| <b>6. Sustainability</b> Will the impacts be long lasting? |                                  | 7        |          |                    | Negative    | 1  |
| 7 Cide offerte   | Impact on appliance prices       | 3        |          |                    | (bad)       | I  |
| 7. Side-effects  | Impact on local industry         | 4        |          |                    |             |    |
| TOTAL  |                                  | 43       | Y        |                    |             |    |

#### **US Dept of Energy**



#### 2002 Priority Sett for Standards and Test Pr Rulemakings

| High Priority Products   | Page | Low Priority Products              | Page                 |
|--|------|------------------------------------|----------------------|
| Air-Cooled Central Air Conditioners and Air-<br>Source Heat Pumps, 65-240 kBtu/h | 1    | Clothes Dryers                     | 3                    |
| Distribution Transformers  | 21   | Clothes Washers*                   | 5                    |
| Packaged Terminal Air Conditioners and Heat<br>Pumps                             | 33   | Commercial A/C and Heat Pumps*     | 7                    |
| Residential Central AC/HP1   | 40   | Commercial Furnaces & Boilers*     | 9                    |
| Residential Furnaces and Boilers   | 43   | Commercial Water Heaters*          | 13                   |
| Small Electric Motors (D)  | 50   | Cooking Products                   | 15                   |
|  |      | Direct Heating Equipment, Gas      | 17                   |
|  |      | Dishwashers                        | 19                   |
| Medium Priority Products   |      | Electric Motors, 1-200 HP          | 23                   |
| Central Air Conditioners and Heat Pumps, 3<br>Phase, <65 kBtu/h                  | 2    | Fluorescent Lamp Ballasts*         | 25<br>Comm<br>ercial |
| Commercial Oil and Gas-Fired Packaged Boilers                                    | 10   | High Intensity Discharge Lamps (D) | 27                   |
| Tankless Gas-Fired Instantaneous Water Heaters                                   | 49   | Lamps                              | 29                   |
|  |      | Mobile Home Furnaces               | 31                   |
|  |      | Plumbing Fixtures/Fittings         | 34                   |
|  |      | Pool Heaters, Gas                  | 36                   |
|  |      | Refrigerators*                     | 38                   |
|  |      | Residential Water Heaters*         | 45                   |
|  |      | Room Air Conditioners*             | 47                   |

Standards and Determinations (D)

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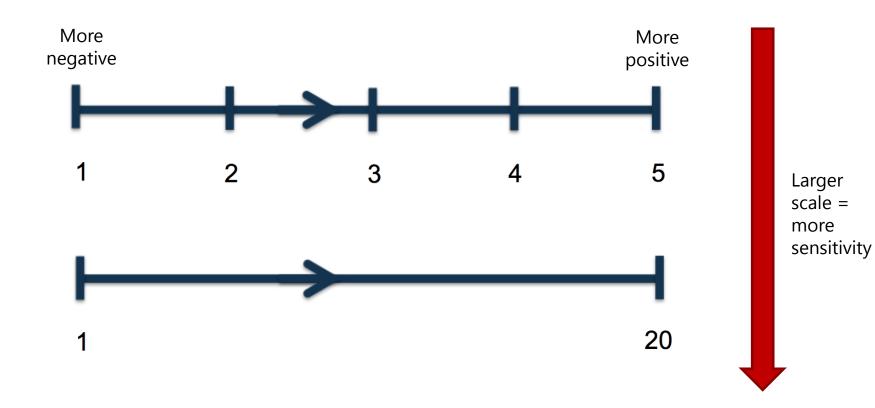


- All products and equipment possible = 81!
- Prescreening = 57
- Prioritisation Criteria:
  - 1. **GHG abatement potential 75%** (surviving stock, annual energy consumption, energy savings potential & emission factor)
  - 2. Market *implementability* index 25% (test procedures & standards, number of stakeholders, % organised sector, implementing partner)
- Top 25 appliances identified
- Motors and residential air conditioners had highest:
  - annual energy demand and peak demand reduction
  - energy savings and annual GHG abatement potential
  - existing standards and test procedures

- More indicators
- Add data where available
- Extend scale
- Add weighting to prioritize some factors







#### **Evaluation Table - weighted**



| Options                | Indicator 1 | Indicator 2     | Indicator 3 | Indicator 4 | Total |
|------------------------|-------------|-----------------|-------------|-------------|-------|
|                        | GHG savings | Lifecycle costs | Employment  | Competition |       |
| Option 1               | 4           | 2               | 2           | 3           | 11    |
| Option 2               | 2           | 4               | 3           | 2           | 11    |
| Weighting              | x1          | x2              | x2          | x1          |       |
| Option 1<br>(weighted) | 4           | 4               | 4           | 3           | 15    |
| Option 2<br>(weighted) | 2           | 8               | 6           | 2           | 18    |



- Often more than one policy is required to create market transformation
- Some policies work well together
  - MEPS removes worst products; Labels incentivize best products
  - Procurement and financial incentives used to support highest labelled appliances



#### Receive a PG&E rebate with qualifying smart thermostats

Save on your home's heating and cooling costs by replacing your manual or programmable thermostat with a new smart thermostat. Purchase a qualifying ENERGY STAR® smart thermostat to receive a \$50 rebate from PG&E.

Am I eligible for the rebate?

All ENERGY STAR smart thermostat rebate applications must be received within 60 days from date of purchase.



You will need to know about the attributes of different programme types:

- Industry /consumers often ask why government is doing more or focusing elsewhere
- Many regulatory impact processes require analysis of other policy options

## An analytical approach is used throughout S&L programme planning

- Need to assess what level of information is sufficient
- How to deal with a lack of information
- Be aware of a range of concerns and particular sensitivities

