



# Carbon Pricing in Australia and impact on liable entities

12th Annual IEA-EPRI-IETA Annual GHG Emissions  
Trading Workshop, Paris October 2012

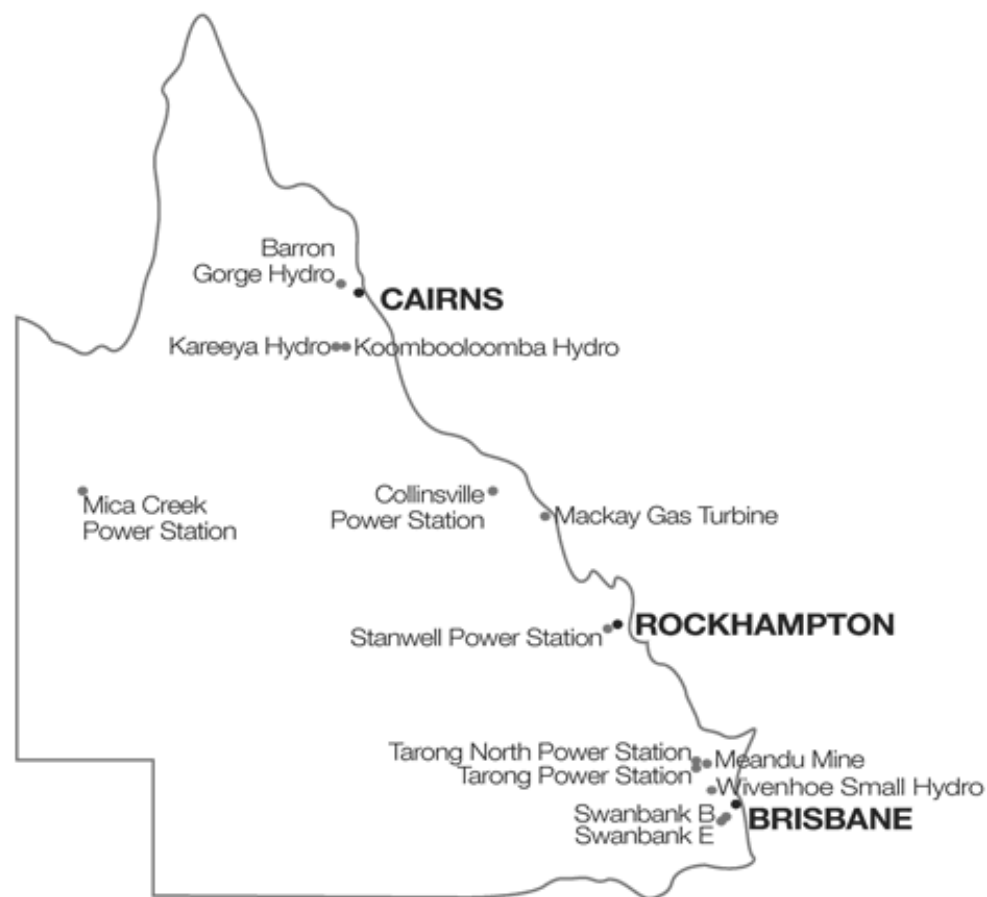
Gabriele Sartori

# Overview

- About Stanwell Corporation Limited
- Australia's carbon price started 1 July 2012
- Clean Energy Act
- Australian emissions profile 2010-2011
- Expected sources of emission reductions
- Link between the Australian and EU ETS
- Impact of EU ETS linking on Australia
- Process in the EU and impact on EU ETS liable entities
- Comparison of the Australian and the EU ETS
- Conclusion

# Stanwell Corporation Limited's assets

Stanwell Power Station	1,445 MW
Tarong Power Station	1,400 MW
Tarong North Power Station	443 MW
Swanbank E	385 MW
Mica Creek	318 MW
Northern Hydros and Wivenhoe Small Hydro/Peaking Plant (Mackay Gas Turbine)	184 MW
<b>Total</b>	<b>4,175 MW</b>



# Australia's carbon price started 1 July 2012



create. generate. innovate.

  
stanwell

# Clean Energy Act

## Key aspects

- **The carbon price:** Fixed price for the first three years and flexible thereafter
- **Reduction target:** At least 5% by 2020 and 80% by 2050.
- **Coverage:** Around 60 % of Australia's emissions ~ 360Mt
- **Offsets:** Fixed price period – up to 5% of liability from domestic CFI credits  
Flexible price period - unlimited CFI credits plus 50% international credits

## Implementation assistance

- **Emissions-intensive, trade-exposed :** AU\$9.2 billion
- **Coal power :** \$5.5 billion over six years,
- **Other business :** \$1.3 billion for coal mines, \$300m for the steel industry,
- **Households :** \$14.3 billion through social security payments etc

## Political support

- **The Federal Opposition's position:** Repeal the Clean Energy Act

# Australian emissions profile 2010-2011

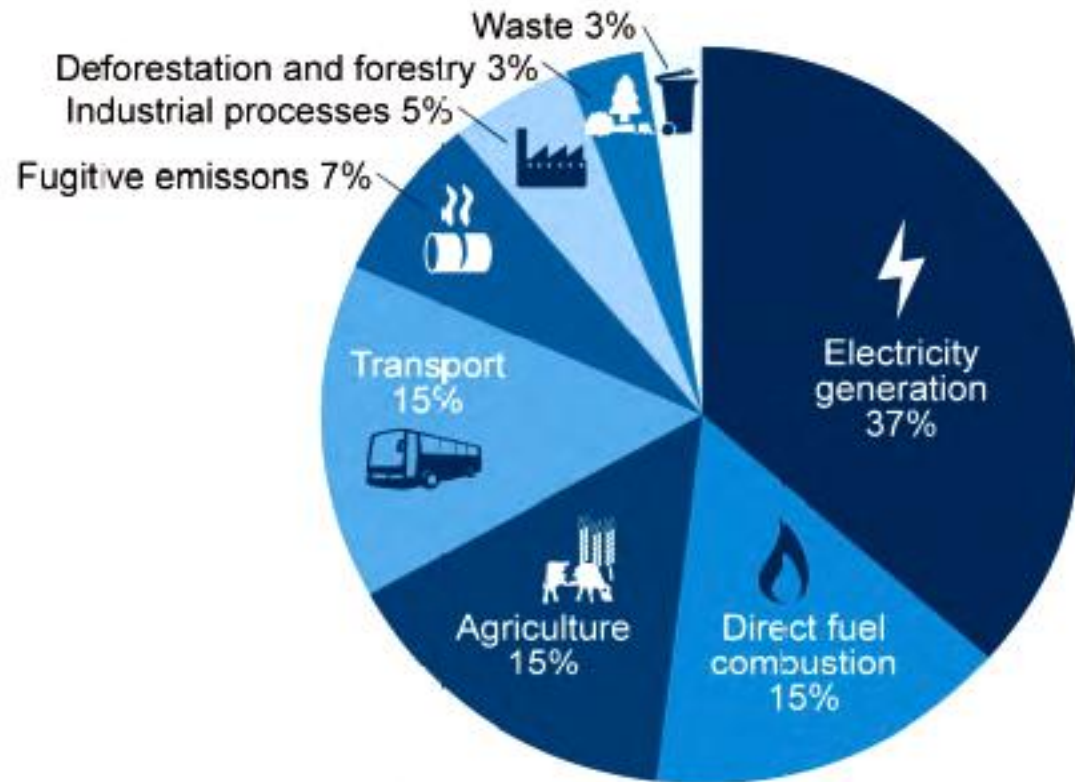
- **Covered sectors:**

- Electricity Generation
- Direct Fuel combustion
- Waste
- Industrial processes

- **Not covered sectors**

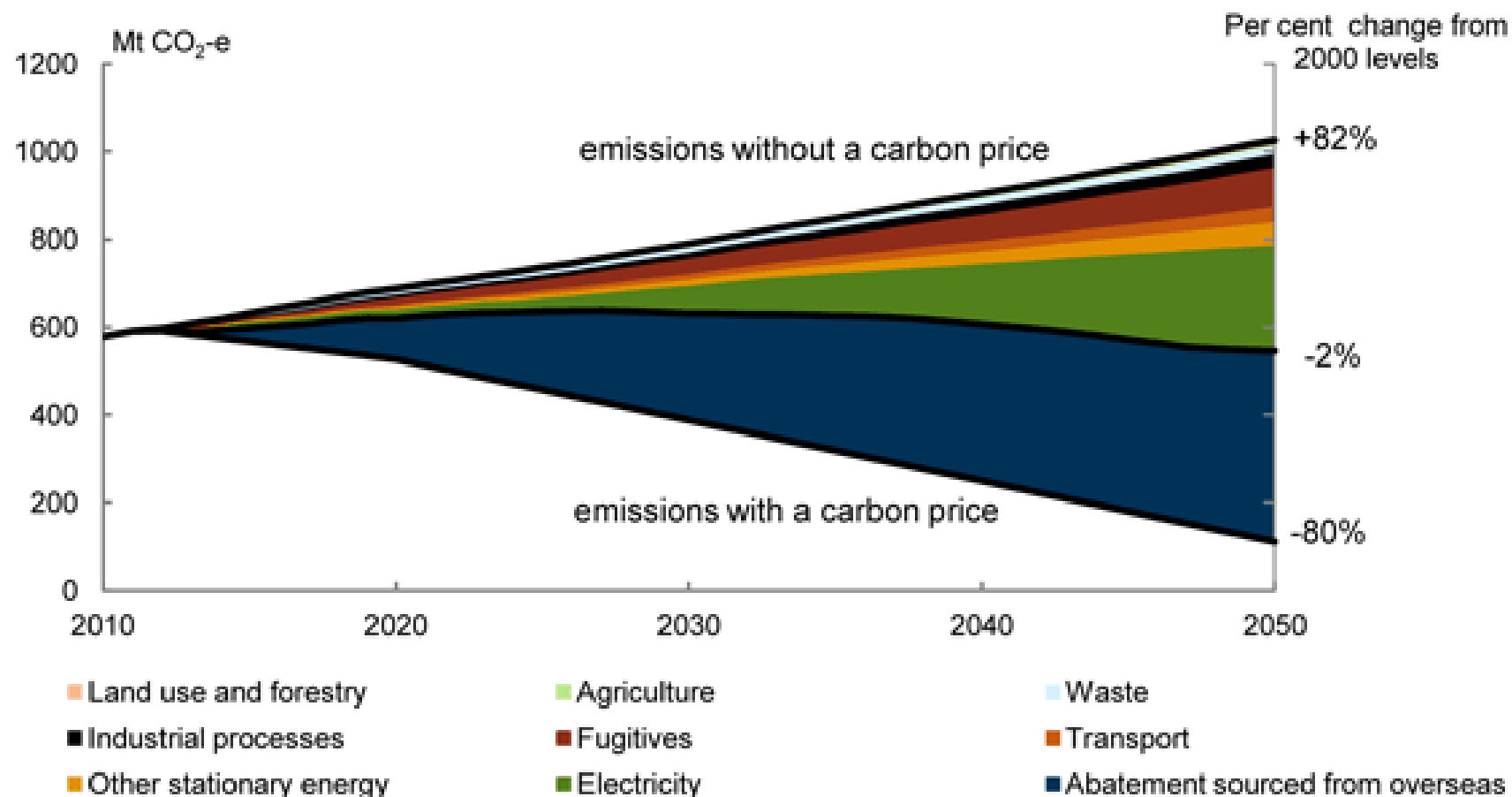
- Agriculture
- Transport
- Fugitive emissions
- Forestry

- Electricity generation is Australia's largest emissions source



Source: 2009 emissions from the National Greenhouse Gas Inventory 2011

# Expected sources of emission reductions



Source: Treasury estimates from MMRF.

create. generate. innovate.

# Link between the Australian and EU ETS

- From 1 July 2015 – One way linking
- By 1 July 2018, a full two-way link will be established
- Floor price of \$15/t will be removed – the ceiling still remains
- New sub-limit of 12.5% for the use of Kyoto units (CERs)
- Total limit of 50% international permits remains
- From 1 July 2018 EUAs and AEUUs create a single market
- Model for future linking arrangements
- Legislation changes are currently in the Australian Parliament





# Impact of EU ETS linking on Australia



- No changes within the fixed price period - to 2015
- Liable entities now can purchase EUAs and CERs for later use
- Price of Australian Carbon Units will be the same as EUAs
- Access to a larger market for cost-effective emission reductions
- No price floor may reduce carbon costs for liable entities
- Challenges viability of Australian CFI projects
- Concerns of Australian businesses
  - Lack of consultation with business in the policy making process
  - 12.5% limit for CERs - any further changes?
  - Price ceiling now linked to EU ETS
  - Future of the CFI is unclear –will be subject of treaty negotiations
  - Competitiveness issues for trade exposed industries
  - Dependency on EU market/policy developments and exposure to fraud

# Process in the EU and impact on EU ETS liable entities

- One way link – amendment to the registration registry regulation
- Two way link – treaty is required – to be settled by 1 July 2015
- Bilateral treaties are outside the Kyoto Protocol and the ITL
- The two way link will provide
  - Additional demand at a time of allowance oversupply
  - Larger markets can reduce transaction costs and price volatility
  - Important part of the post-2012 international policy architecture



# Comparison of the Australian and the EU ETS

Design Element	Australia	Europe
Start Date	1 July 2012 (fixed price), 1 July 2015 start of flexible price period, cap & trade	2005
Targets	<p>Unconditional: 5% below 2000 levels by 2020 Depending on international action: 15-25% below 2000 levels</p> <p>Depending on international action: 15-25% below 2000 levels</p> <p>Long term: 80% by 2050</p>	<p>21% reduction from 2005 numbers within the EU ETS capped firms</p> <p>Long term: 80 – 95% below 1990 levels by 2050</p>
Scope and coverage	<p><b>~425 Megatonnes covered in 2015</b></p> <p>Stationary energy, industrial processes and waste</p>	<p><b>~1.9 Gigatonnes covered on 2011</b></p> <p>Power stations and heavy industry (aviation from 2012)</p>
Offsets	<p>2012 -2015: Carbon Farming Initiative (ACCUs) 5% of total liability</p> <p><b>2015 – 2020: 100% ACCUs, 12.5% CERs and ERUs within a 50% limit for international units</b></p>	<p><b>2008 – 2020: CERs and ERUs accepted for 50% of EU wide reductions</b></p> <p>From 2013: Only CERs from Least Developed Countries</p>

# Conclusion



- The removal of the price floor and the surrender charge is welcomed
- Stanwell is concerned about:
  - The lack in consultation before the release of the draft laws
  - Businesses were rushed for comment – less than 5 working days
  - The powers in the draft legislation to impose further sub-limits
- Draft legislation increases regulatory risk for
  - Liable entities operating in the secondary market
  - Current holders of CERs up to their 50% limit to be used in 2015
  - Investors applying a higher risk premium
- Key aspects of the carbon scheme will be out of control of Australian market participants
- Political uncertainty in Australia still remains



thank you

For further questions and information:

[gabriele.sartori@stanwell.com](mailto:gabriele.sartori@stanwell.com)

Mob: +61 437 711 871

create. generate. innovate.