

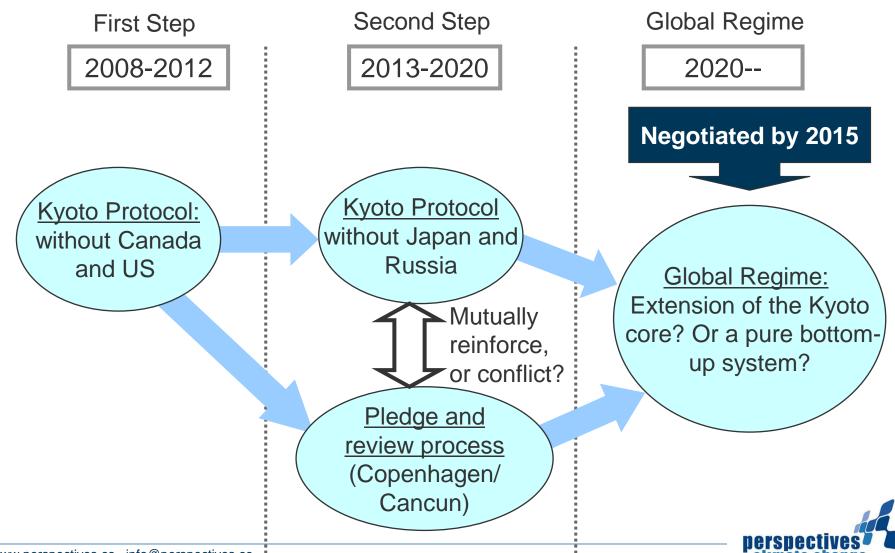
#### **5th IEA International CCS Regulatory Network**

Paris, June 18, 2013

David Lunsford lunsford@perspectives.cc Perspectives GmbH, Zurich Brief background on carbon markets

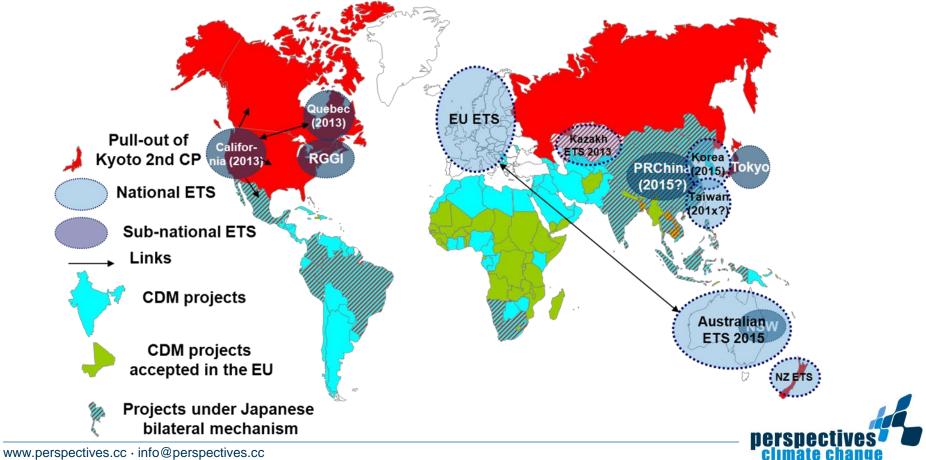


# International climate policy 2008-2020





Geographic overview of international and domestic carbon markets



#### Evolution of CCS in the UNFCCC context





- Industry interest in submitting CCS projects under the CDM since 2003/2004
  - Several methodologies submitted (2 large, one small)
  - EB refers issue to COP
- COP 16 made a decision in 2010
  - Asking SBSTA to elaborate *modalities and procedures for the inclusion of CCS in geological formations* as CDM projects .... under special consideration of crucial factors
- COP 17 finally made first decision on substance, reflecting crucial issues and enabling application of CCS under the CDM
- COP 18 text was agreed stating that the consideration of Transboundary projects and Global Reserve of CERs is to be postponed until SBSTA-45 (in 2016) to allow time to learn from CCS projects

# What are the most crucial factors?

- 1. Risks/uncertainty on long-term physical CO<sub>2</sub> leakage (seepage)
- 2. Project boundary issues (such as reservoirs in international waters, several projects using one reservoir) and projects involving more than one country (across national boundaries)
- 3. Long-term responsibility for monitoring and remediation measures that may be necessary after the end of the crediting period
- 4. Long-term liability for storage sites
- 5. Accounting options for any long-term seepage from reservoirs
- 6. Criteria and steps for the selection of suitable storage sites
- 7. Operation of reservoirs (for example, well-sealing and abandonment procedures), dynamics of carbon dioxide distribution within the reservoir and remediation issues
- 8. Environmental impacts: EU submission 2012 requires broader liability taking into account damage to ecosystems, material or injuries.





- DNAs need to generally authorize CCS projects through a letter to UNFCCC which explains CCS legislation
- Liability during the crediting period and at least 20 years thereafter is to be taken either by the host or buyer country
- Verification is to be done at least every 5 years after the initial verification, whose time can be chosen freely
- 5% of issued CERs on reserve account to cover seepage liability
  - Released to the project developers at the end of the crediting period + 20 years if no seepage has occurred
- Host countries have to take liability after the end of the 20 year period, but only if it was proven during 10 years that no seepage has occurred
- Project developers have to prove in the PDD that they have sufficient financial cover for their liability

**Business opportunities** 





- Registration of a CCS opportunity as a CDM project
  - Remaining crucial issues have to be resolved
    - Data requirements
  - Methodology (e.g. NM0167, NM0168, SSC049) needs approval by CDM
  - Submission of CDM project
    - No cross-border issues
    - No EOR component
  - Capture of vented gas e.g. from LNG operation easier than from power plant
  - Typically sizeable CER volumes & revenue (even with currently low market prices?)





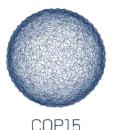


Nationally Appropriate Mitigations Actions (NAMAs) were introduced in Bali and specified in Copenhagen

 Concept created in the Bali Action Plan (2007) at COP13 to denote [voluntary] mitigation actions by developing countries after 2012

"Nationally appropriate mitigation actions' by developing country Parties in the context of sustainable development, **supported** and enabled by technology, financing and capacity building, in a **measurable, reportable and verifiable** manner."

- Futher specified in Copenhagen Accord (2009) at COP15
  - Supported by technology, financing and capacity building
    - 30 billion \$US total by 2012; 100 billion \$US yearly until 2020
  - Should be measurable, reportable and verifiable MRV









# NAMAs can be distinguished in unilateral and supported activities

- Different views and different ways on NAMAs
  - Institutional structure to support NAMAs
  - measurement, reporting and verification (MRV) of underlying measures
- NAMAs can basically be categorized as follows:
  - Unilateral NAMAs: mitigation actions independently funded and carried out by developing countries
  - Internationally supported NAMAs: climate protection measures in developing countries, supported by technical assistance and/or direct funding for climate protection from Annex I countries of the Kyoto Protocol ("directly" supported NAMAs)
    - can theoretically be co-funded through carbon offset credits generated for the amount of emission reductions achieved (colloquial "NAMA crediting"). However, credited NAMAs not officially defined under the UNFCCC (yet)
- NAMA by developing countries and support by develop countries to be recorded in the registry

# Support for NAMAs is currently largely following two separate tracks

Formal approach through the UNFCCC negotiation rounds

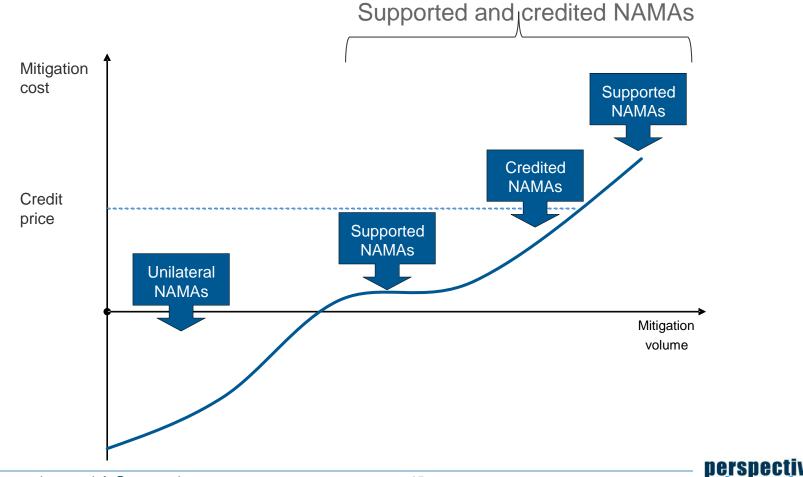
- NAMA Registry
  - record NAMAs seeking international support
  - facilitate the matching of support with these actions
  - gives developed country Parties a place to list information on available support
- Little clarity on future sources, channels and financial flows for NAMAs.

# Bilateral and multilateral initiatives outside of the negotiations

- negotiations through a number of programmes and partnerships
- support preparation for NAMAs and the development of the NAMA concept into an accepted mechanism for supporting developing country mitigation
  - E.g. NAMA in Mexico supported by World Bank's Clean Technology Fund (CTF), IDB and KfW







climate change

#### **Direct measures**

- Specific (Pilot-)Projects
- Regulations: Definition, implementation and enforcement
  - Introduction of standards
  - Feed-in tariffs
- Financial incentives provision, e.g. subsidies or soft loans

#### Indirect measures

- Studies and research activities
- Development of national/regional and sectoral strategies
- Institional capacity building
- Compaigns and awareness raising



#### COP 18: "Work programmes" on NAMAs

- Limited progress on modalities and procedures in Doha
- Industrialized country NAMAs: end 2014
  - Comparability of efforts
- Developing country NAMAs: end 2014
  - Methodologies, support available, matching
- No decisions were taken on New Market Mechanism (NMM)
  - Framework for Various Approaches (FVA): end 2013
    - Criteria for environmental integrity, avoidance of double counting, institutions
  - NMM: Finalise by COP-19 (end of 2013)
    - Conservative methods, ambitious reference levels, adaptation tax
- Non-market mechanism: end 2013



COP18-CMP8

## NAMA PARTNERSHIP launched in Doha

- Objective:
  - enhance collaboration between multilateral, bilateral and other organizations
  - focus on information and knowledge sharing to deliver know-how in support of developing countries
  - in particular, on how to accelerate support to developing countries in preparation and implementation of their actions.
- No normative role in terms of setting standards, instead it aims to identify best practices and share knowledge to inform the preparation and implementation of NAMAs
- The three areas of work
  - NAMAs in the context of national development
  - Preparation and implementation of individual NAMAs in different sectors or technologies
  - Finance



## The membership of the NAMA Partnership involves participation by technical organisations





CLIMATE

POLICY INITIATIVE

FOR CLEAN AIR POLIC

unitar Nations Institute for Training and Research

Resilient nations.

International and national thinktanks from developed and developing countries

ClimateWorks



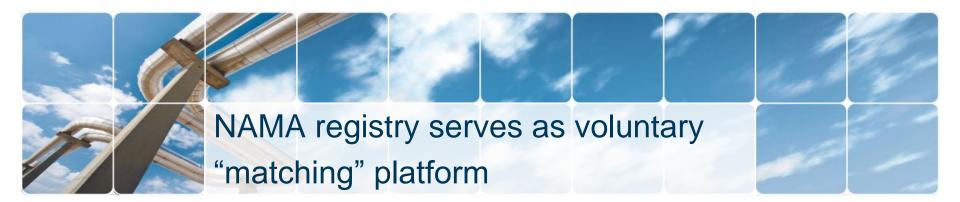
World Business Council for Sustainable Development



WORLD

RESOURCES

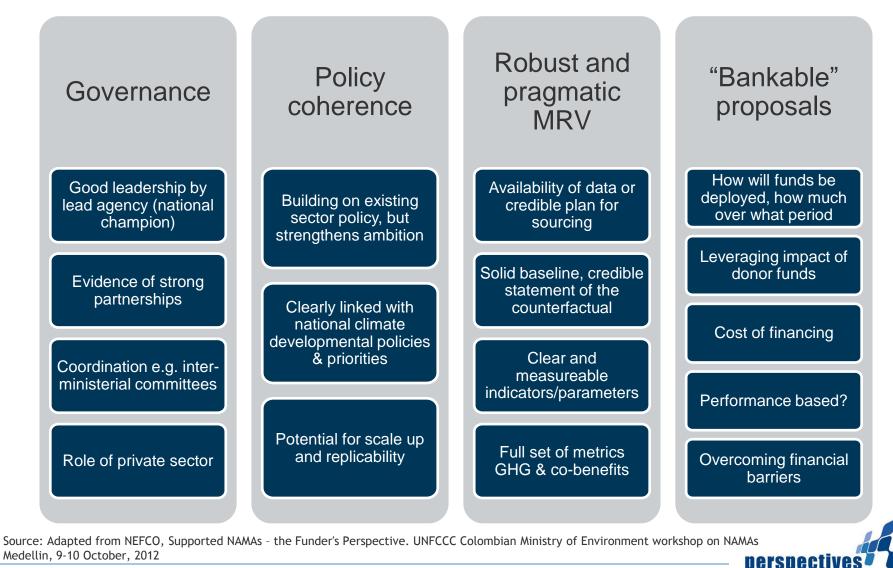
INSTITUTE



- Dynamic, web-based platform managed by a dedicated team in the UNFCCC Secretariat
- Voluntary participation
- Flexible structure "that clearly reflects the full range of the diversity of NAMAs, and a range of types of support"
- Solicited information, for the time being:
  - 1. Description of the mitigation action and the national implementing entity,
  - 2. Expected timeframe for the implementation of the mitigation action;
  - 3. Estimated full cost of the preparation;
  - 4. Estimated full cost and/or incremental cost of the implementation of the mitigation action;
  - 5. Amount and type of support (financial, technological and capacity-building) required to prepare and/or to implement the mitigation action;
  - 6. Estimated emission reductions;
  - 7. Other indicators of implementation;
  - 8. Other relevant information, including the co-benefits for local sustainable development, if information thereon exists

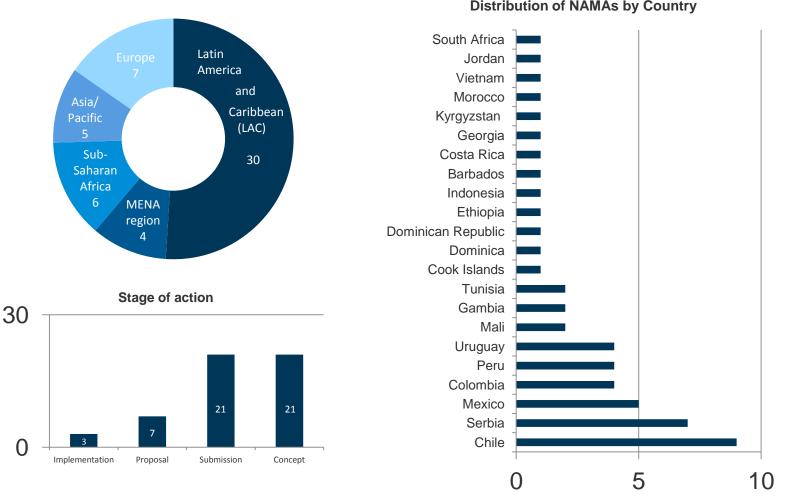


## What are donors looking for?



## Currently 52 NAMAs in 22 countries are proposed with a concentration on Latin America and Africa ...

**Regional distribution of NAMAs** 



**Distribution of NAMAs by Country** 

Source: Ecofys NAMA Database, 08.05.2013

### Other future mechanisms





- Doha decisions:
  - Parties decided on a work programme under SBSTA to elaborate modalities and procedures for the so called New Market Mechanism (NMM) to be agreed upon at COP19
  - Doha didn't bring much clarity to what the "framework for various approaches" would entail but concluded on a broad work programme.
- Years of considerable research has gone into the conceptualisation of "Sectoral Mechanisms" which will be considered for the design of the NMM, i.e.:
  - Sectoral Trading
  - Sectoral Crediting









- CCS under sectoral approaches (New Market Mechanism)
  - NMM standards & requirements not clearly defined by COP
  - Innovative, not yet significantly discussed
- CCS under Nationally Appropriate Mitigation Actions (NAMAs)
  - NAMA concept allows support for CCS feasibility studies, capacity building, regulatory and governance framework development on national level
    preparation of concrete CCS application
  - No CCS NAMA submission yet
  - Initial brainstorming with interested stakeholders





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