# Combining carbon pricing with supplementary policies: the IEA's approach



Christina Hood, International Energy Agency

18 March 2013

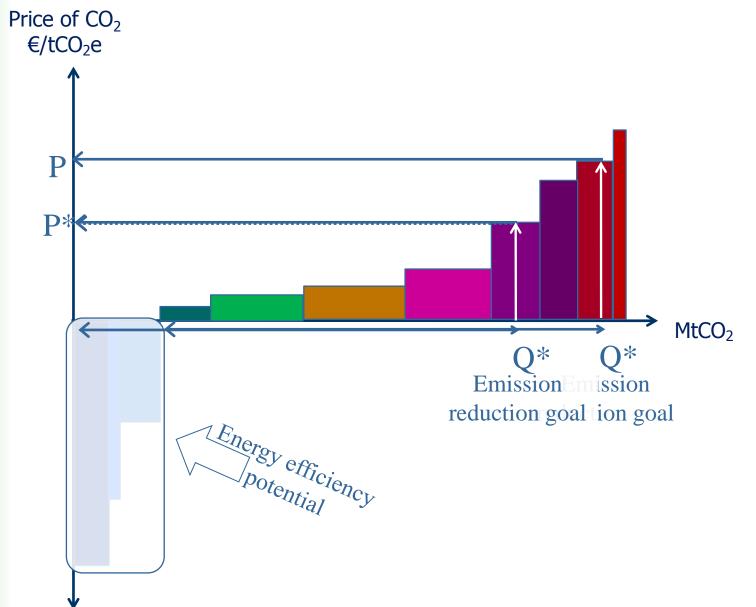
#### **Outline**

Justifications for supplementing a carbon price

- how supplementary policies interact with carbon pricing
- Managing these interactions
  - To enable least-cost climate mitigation policy

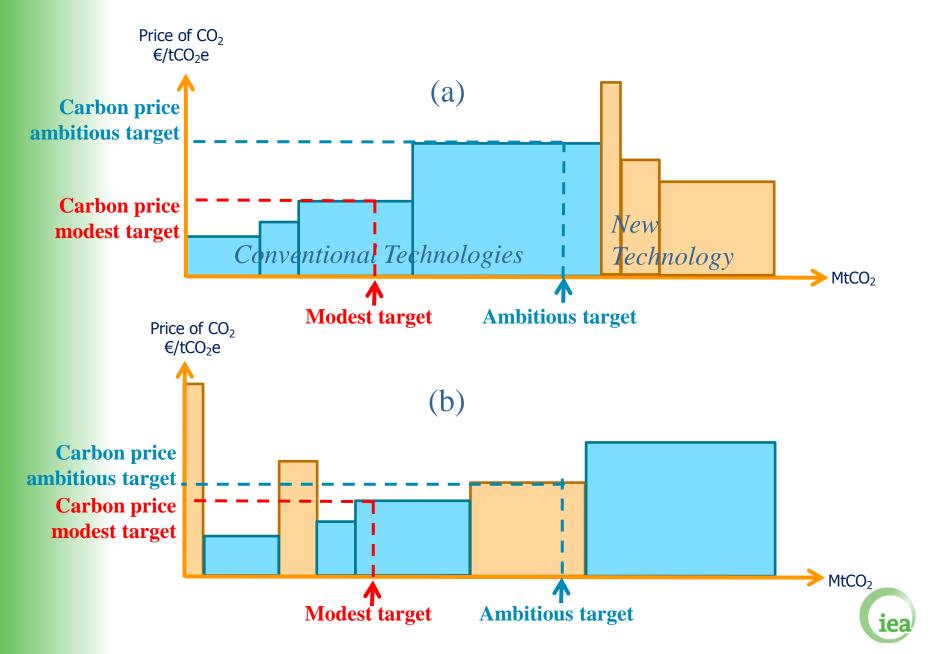


#### **Supplementing with Energy Efficiency Policies**

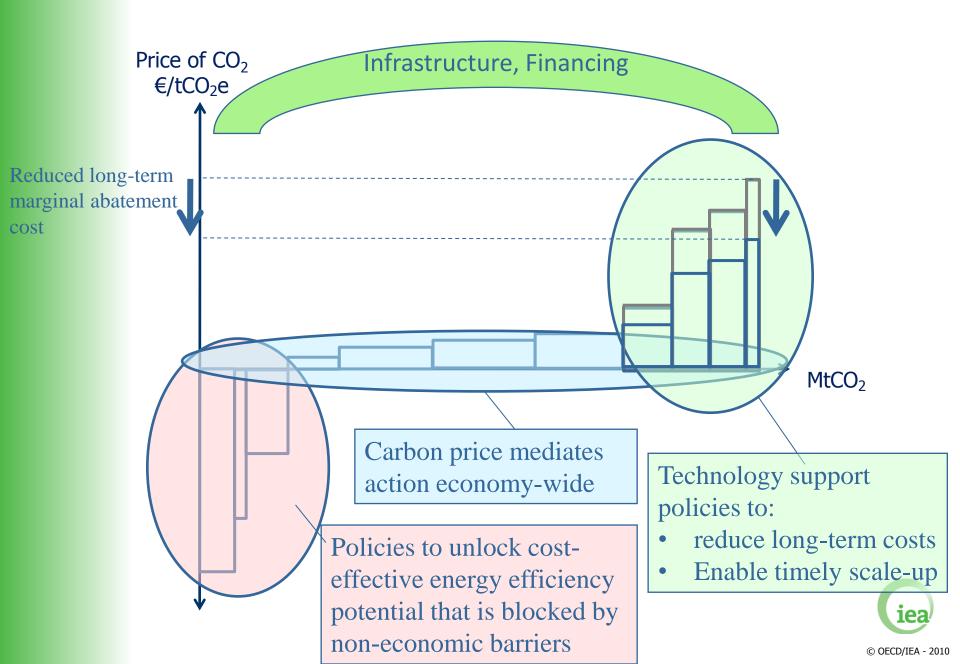




#### Technology support can lower long-term carbon prices



#### From MACC curves to policy packages



#### Further supplementary policies?

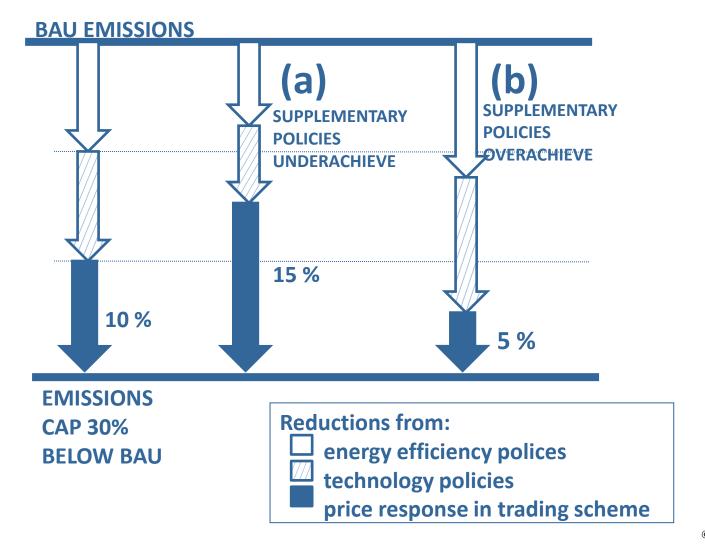
There is a trade-off between the benefits of early action in reducing the cost of the decarbonisation transition, and the potential to undermine the carbon pricing policy.

## Key issue: lock-in of long-lived infrastructure



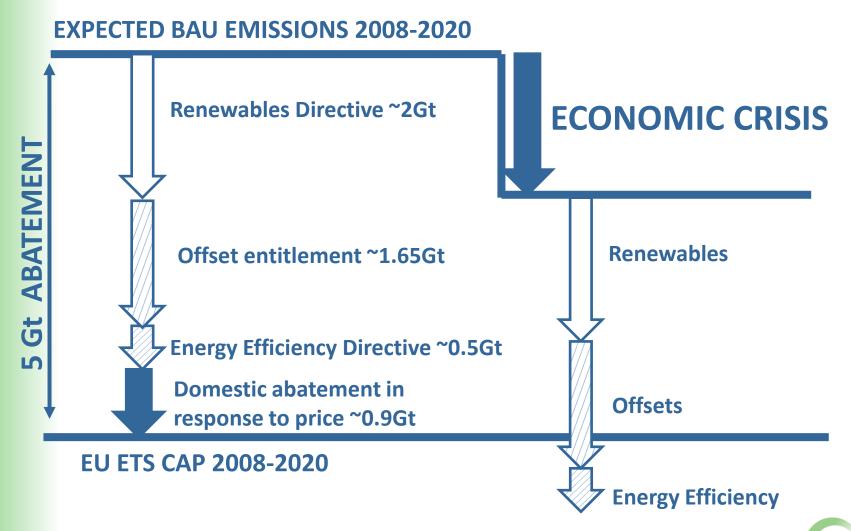
#### Policies interact, so design as a package

e.g. Carbon price level depends on supplementary policy delivery





### e.g. Carbon price level more sensitive to economic conditions with supplementary policies [2008 EU Package]



Data Source: Energy Efficiency, renewable energy and CO2 allowances in Europe: a need for coordination, CDC Climat ClimateBrief No18, Nicolas Berghmans

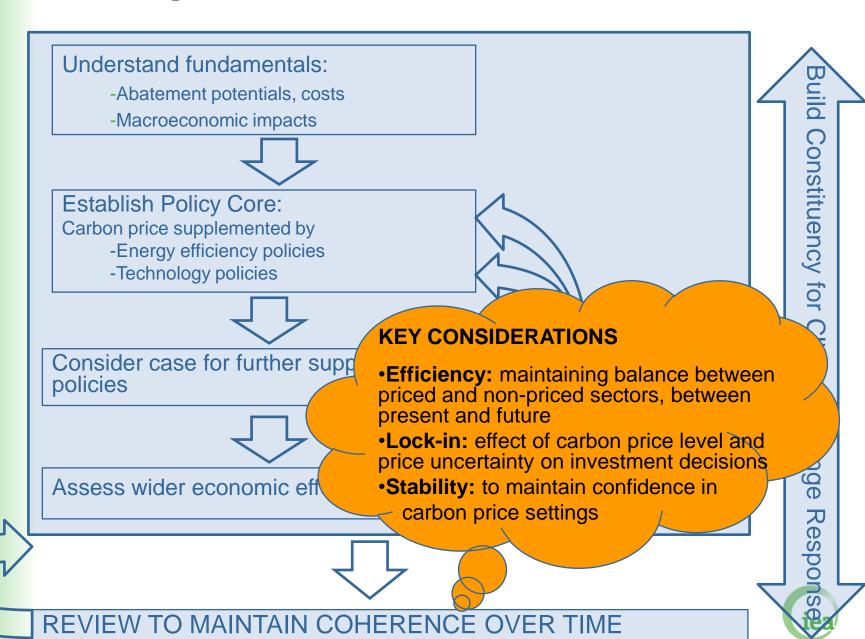
© OECD/IEA - 2010

#### Policy interactions with a carbon tax:

- Policy interactions not as severe, as carbon price does not respond automatically to supplementary policy delivery or economic conditions
- Cost-effective supplementary policies give:
  - More abatement for a given tax level, or
  - Lower required tax level for a given abatement target.
- Can be strong interaction if carbon tax is adjusted to meet climate targets/carbon budgets



#### **The Policy Process**



#### Lessons:

- Design carbon price and complementary policies as integrated package
  - Including impact of other regulations such as for conventional pollutants
- Give the carbon pricing policy room to function
- Design complementary policies for certainty of emissions reductions
- Build in reviews/adjustment mechanisms

#### **Questions:**

- How to balance maximising cost-effective abatement vs. having a simpler, easier to manage package?
- Why only renewables what other key technologies to bring forward (CCS)?
- What kind of ongoing review or adjustment mechanism to keep package aligned over time?
- Can the carbon price alone provide sufficient certainty for investment (and retirement) – and if not, what?
- How to manage interactions between complementary policies and electricity markets?



#### Thank you

christina.hood@iea.org

www.iea.org



