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RGGI and New York State Carbon Pricing *Challenges in effective carbon management at the sub-federal level*

Ke Wei 18th Annual IEA-IETA-EPRI Workshop on Greenhouse Gas Emissions Trading November 6-8, 2018



Regional Greenhouse Gas Initiative (RGGI) Overview



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RGGI - allowances & clearing prices through 2016



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RGGI's relationship to CO2 emissions reductions

CO2 Emissions from RGGI states vs. RGGI cap



- RGGI states' covered emissions dropped more than 20% between 2009-2015, and more than 60% since 2000
- Covered emissions only account for ~19% of total RGGI emissions

RGGI carbon emissions today



Electric generation resource mix change (2005-2015)

Outcome-to-date:

- CO2 emissions from RGGI electric sector have declined significantly, but primarily due to other factors (State policies, low gas prices)
- Total CO2 emissions from RGGI states declined 5% from 2009-2015 (20% from electric sector)
- Transportation and heating make up the majority of CO2 emissions from RGGI states



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RGGI's indirect benefits – reliable funding for supporting programs



RGGI auction proceeds by state



RGGI auction funds spending by state

Source: RGGI, Analysis Group

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RGGI – thinking about next steps and tradeoffs

- RGGI has provided indirect economic and energy benefits but has not been the main driver of GHG emissions in RGGI states
- RGGI's program and auction structure has been perceived positively among member states
- How to make RGGI more effective?
 - Include more States?
 - Reduce the cap much faster and drive allowance prices up
 - Expand to include transportation and heating



Observations and Discussion

- "Low-hanging fruit" carbon initiatives have already been accomplished in NYS and some RGGI states – remaining cost to mitigate is higher and more complex (e.g., transportation, heating, industrial process loads, etc.)
- Ratcheting up of carbon values at a local, State or regional level will begin to have more significant competitiveness / economic impacts, which can increase political friction and necessitate choices that will have winners/losers
- Nested goals create interaction effects that could have unintended consequences (e.g., City and State competing over where and how renewable resources are connected to the system)
- Does it leave the hard choices for beyond 2030?



Per capita energy-related CO2 emissions

Figure 2. Per capita energy-related carbon dioxide emissions by state, 2015



metric tons carbon dioxide per person

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