

Capacity Market Design

Aligning Energy and Capacity Markets to Improve Performance and Investment

Matthew White

SENIOR ECONOMIST

The Main Points

Capacity Market Design Challenges:

- 1. "Missing money" problem also causes missing incentives. Good capacity market design must address *both* problems.
- **2. Capacity product definitions are vague.** Using a standard forward contract structure would improve these markets.

ISO New England is reforming its forward capacity market to address both challenges

Background: ISO New England

- Regional market and grid operator
- Full suite of auction-based energy and capacity markets
 - Capacity is a three-year forward, cleared at auction annually
- 500+ market participants
- **Regional population** of 14 million



Emerging Market Challenges: Context

- **New England** is increasingly reliant on resources with uncertain performance and availability.
 - Gas units: "just-in-time" fuel
 - Coal, oil-steam fleet: 50+ years old
 - Intermittent resource growth with inherently uncertain output
- 'Systemic risk' that too many units may be unable to perform simultaneously.



The Missing Incentive Problem

- Many additional investments *could* reduce this risk, at new *or* existing facilities
 - Dual-fuel, non-interruptible gas transport, backup LNG, greater liquid fuel storage & improved re-supply chains, and so on...
 - Entry of reliable, flexible generation and/or fast demand response
- Current market design provides insufficient incentives for resources to undertake these investments
 - These investments are typically needed few hours per year
 - Revenue in these hours is insufficient to justify the investment

Restoring Incentives: An Economic Perspective

- **Theory.** In tight conditions, price rises to value consumers place on reliable service. *Could be very high.*
- **Reality.** LMPs reflect short-run marginal costs and administrative reserve prices. *Much lower.*
- **Concept.** The "missing money" that a capacity market provides should depend on performance during tight system conditions.



Design Insights: Capacity Product Definition

- Current capacity 'product definition' is... hard to define
 - Common view: Payment (subsidy) for "steel in the ground"
- Better: A standard forward contract. Two key concepts:
 - **Two-settlement principle** (think of DA forward energy markets)
 - A scarcity pricing premium as RT incentive in tight system conditions
- Goal: Three desirable outcomes
 - 1. Strong performance incentives of an efficient energy market;
 - 2. Reduced revenue volatility from a long-forward contract market;
 - 3. Stability of system reliability (capacity levels) over time.

ISO New England's Reforms: Make Capacity a Proper Forward-Sold Good

Forward-Sold Goods

- Initial revenue on fwd sale
- Specifies a forward financial commitment ('position')
- 2nd Settlement based on *deviations* at delivery ...
- ... at a contract rate, or at replacement (floating) price

ISO's Capacity Reforms

- ✓ Auction-based fwd sale (FCA)
- ✓ Pro-rata share of system demand (load + reserves) during RT reserve shortages
- ✓ 2nd Settle, for delivery (energy + reserves) delta from share
- At (high) tariff-specified rate (analogous to scarcity pricing)

ISO New England's Reforms – Practicalities

- Capacity Obligations: A Standard Incentive Contract
 - Base payment set in forward auction, and a performance payment

• Performance Payment:

- Delivery of energy & reserves during (reserve) shortage conditions
- May be positive or negative (on top of base payment)
- Not based on "availability," or EFOR-type measures.

• Resource Neutral, No Exemptions

- <u>All</u> resources have same base and performance payment rate.

• Who pays what?

- Loads pay the base payment set by the forward clearing price
- Performance payments are transfers among suppliers.

Expected Benefits of Improved Capacity Design

- Greater operational-related investments at existing resources to improve resource performance.
 - Esp.: Fuel arrangements and/or secondary fuel supplies
- Efficient resource evolution. Strong incentives for investment in new capacity that is either:
 - (1) Low-cost and highly reliable (nearly always operating); or
 - (2) Highly flexible and highly reliable (gets online quickly and reliably)
- A more reliable power system. Market design rewards suppliers with cost-effective investments that enable them to deliver energy during tight system conditions.

For More Information



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• **ISO New England** White Paper:

FCM Performance Incentives

• And related presentations at:

www.iso-ne.com/key projects/fcm perf incentives/index.html