IEA Fuel Poverty Workshop #1: EVALUATING THE CO-BENEFITS OF LOW-INCOME WEATHERISATION PROGRAMMES

27-28 January 2011

Dublin Castle, Ireland



International Energy Agency





Fuel poverty directly affects IEA Member countries

Energy efficiency



Housing quality

Social tariffs

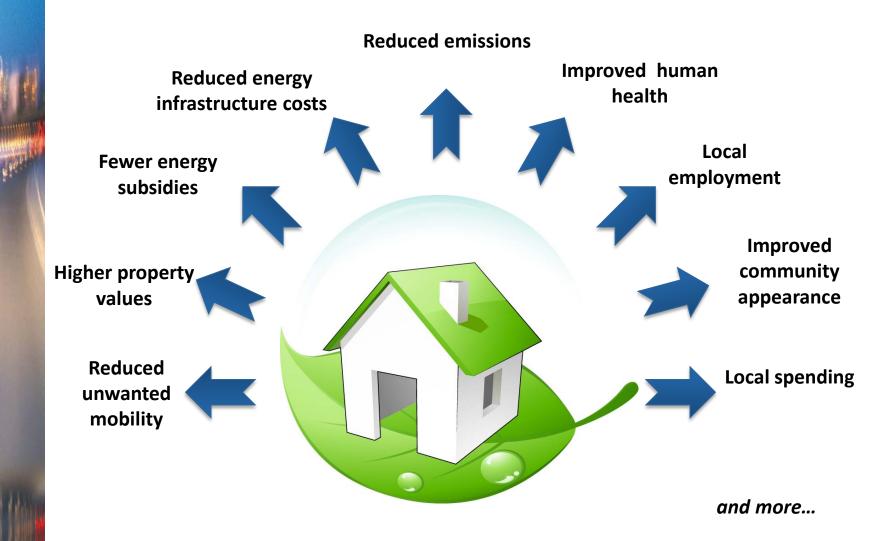




Fuel payments



Co-Benefits of Low-Income Energy Efficiency





Key Workshop Questions

- What co-benefits are most relevant to fuel poverty policy decision-making?
- Do non-participant benefits count in evaluating lowincome energy efficiency?
- How can we improve the link between evaluation and decision making?
- What new approaches and methods are most promising to advance co-benefits evaluation?
- How can IEA Member countries collaborate on fuel poverty and low-income energy efficiency policies and evaluation?



Preliminary Workshop Observations

Fuel poverty definitions are important

- Boardman 10% rule; Energy insecurity index; EU twice-the-median;
 Energy precariousness
- Data availability
- Comparability: do we need a climactic differentiator?
- Policy relevance
- However defined fuel poverty is growing
 - 1 in 5 households in UK and France
 - 44% in Northern Ireland
 - More than half in some Transition Economies
- Co-benefits are large but largely excluded
 - 2-3 times energy benefits
 - Certain co-benefits (jobs, children's health) stand out
- Co-benefits evaluation methods are scattered
 - Massachusetts regulator
 - Wisconsin study of economic development benefits
 - ORNL study



Preliminary Observations (Con.)

- Be cautious in developing new methods
 - Potential for double-counting
 - Persistence of benefits
 - Difficulty in measuring multiple benefit streams & beneficiaries
- Nature of evaluation is different
 - Demonstrate causal chains through clinical evidence
 - Cold-related deaths are indoor- cold-related
 - Anxiety depression halved after reducing FP
 - Asthma mold connection
 - Does survey research even work for FP policy?
 - Developing relationships between previously-unlinked data
 - Housing conditions data
 - Health costs
 - Education
- Be realistic about the potential of EE
 - In N. Ireland, no amount of EE will eliminate FP
 - EE can never replace the need for LIHEAP-type income supplements



Other Take-Aways

- Benefit Entitlement Checks as an FP reduction strategy
- Warmth as medicine
- Smart pre-payment meters
 - Overturns pre-payment stigmata
 - Builds customer-provider rapport
- Extend research on LIHEAP-health outcomes to include WAP-health outcomes?
- The chicken-and-egg evaluation problem
 - Regulators/governments must accept benefits premise before investment in new evaluation methods can take place



Next Steps for the IEA

- Update concept note, compile discussion notes and develop a Workshop Report
- Identify opportunities for collaboration on cobenefits evaluation research
- In parallel, develop additional avenues of lowincome energy efficiency policy work
 - Mobilizing private sector investment
 - Regulatory approaches
- Seek out working partners
 - IEA member country governments
 - NGOS
 - Private sector