

FP7 Evaluation Process

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Overview

- Organisation and cycle of FP evaluation
- Main evaluation criteria
- Examples
 - FP7

NNE programme in FP5 and FP6

- Project evaluation
- Impact of evaluation results





Overview (1)

RTD activities on European level are subject to many evaluations, impact assessments, reviews and related actions.

Evaluations differ according to

- Time:
- Scope
- Performers of/contributors to evaluations
- Subject





Overview (2)

• Time:

- Ex ante impact assessment (e.g. for FP8)
- In process (e.g. interim Evaluation FP7, mid term review of projects)
- Ex post (5 years assessment of FP5)

Scope

- Project level
- Theme (e.g. energy)
- Framework Programme





Overview (3)

Authors of/contributors to evaluations

- Internal (often in combination with monitoring)
- Expert groups
 - institutionalised (e.g. Advisory Group on Energy)
 - Ad hoc (e.g. panel for evaluation of ERA-NETs)
- Interest groups (ETPs)
- Committees representing Member States
- General public (e.g. public consultation as part of the interim evaluation of FP 7)





Overview (4)

Subject

- "general" performance
- Performance of/impact on specific groups (e.g. SME's, gender aspects, New Member States
- Instruments (ERA-Nets, PPPs, JTIs, Networks of Excellence)
- Processes (e.g. call evaluation procedure, time to contract)





Organisation of evaluation in the EC

Decentralised system:

Individual directorate generals and directorates are responsible for the evaluation of their activities

Coordination of evaluation activities

- Common standards
- Internal Evaluation network
- Evaluation Information Management System (EMIS)

Coordination with MS, AS and accession countries

European RTD Evaluation Network (EUevalnet)





History of FP evaluation

Framework programmes are subject to a compulsory series of interlinked evaluations

1995 – 2006: Two major exercises

- annual monitoring of FP implementation
- Five Year Assessment of the implementation and achievements of research carried out over the five preceding years.

• FP7:

- indicator-based annual assessment of programme implementation ("annual monitoring")
- progress report on FP7 in 2009
- Interim Evaluation of FP7 (2010)
- Ex post evaluation





Programme evaluation criteria

Evaluation criteria depend on the specific evaluation demand. However, in most cases programme evaluations look at:

Relevance:

To what extent are the *objectives* of a programme appropriate regarding the *needs* and the *problems* the intervention is meant to solve?

Effectiveness

Were the specific *objectives* attained and were the intended *results* achieved?

Efficiency

How well have the *inputs* (resources) been converted into *outputs*, results and impacts? Were the effects obtained at *a reasonable cost*?

Utility

Do the *impacts* achieved by an intervention correspond to the *existing needs* and the *problems* to be solved?

Sustainability

Will the effects achieved last in the medium or long term, i.e. *after the funding has stopped*?

COOPERATION



Example: FP7 (1)

a) Ex ante Impact Assessment:

• Inputs:

- stakeholder consultations
- Internal and external evaluation studies
- 5 year assessment of FP5

Main topics covered:

- What challenges are tackled
- What would happen under a "no policy change" scenario
- Which S&T system actors will be affected
- Main objectives
- Expected impacts (R&D system, economic, social and environmental)
- Monitoring and evaluation procedure





Example: FP7 (2)

b) Interim Evaluation

Report drafted by group of 10 external experts

• Inputs:

- Self assessment by services responsible for different aspects of FP7
- open stakeholder consultation (500 people)
- Internal and external evaluation studies
- Ex post evaluation of FP6

Some of the main questions addressed:

- Achievement of general objectives
- Impact on ERA
- Efficiency of novel measures (e.g. European Research Council, Joint Technology Initiatives, ERA-NET plus, Risk Sharing Finance Facility)
- Effectiveness of simplification
- Progress regarding follow up of FP6 evaluation report





Example: FP7 (3)

Interim Evaluation report will include recommendations for the rest of FP7 and FP8

Recommendations might address

- Balance between different parts of FP7
- Coordination and coherence between activities in different specific programmes
- Gender aspects
- Ways to promote international cooperation in FP7

The Interim Evaluation of FP7 is a key input for the design of FP8

The EC will publish a communication responding to the report

c) Ex post evaluation of FP7 after 2013



Example: non nuclear energy programme(1)

Evaluation and Impact Assessment of the European Non Nuclear Energy RTD Programme (FP5 and FP6)

Performed by external contractor (Technopolis)

Issues addressed:

- achievements in light of the objectives defined in the EU energy / climate change and competitiveness policies
- scientific outputs and results
- Relevance of instruments
- support to science-industry relationships:
- Coordination of national research policies
- International cooperation
- Economic and social impacts





Example: non nuclear energy programme(2)

External inputs:

- On line survey for NNE project participants
- Field interviews and thematic workshops

8 recommendations on

- budget allocation and the respective decision process
- Size of instruments (projects)
- Management and monitoring of projects
- Coordination of projects within an area or under different themes

Results feed into

- Work of advisory boards, programme committees
- Mid term evaluation of FP7





Example: evaluation on project level (1)

a) Calls for proposals:

- project selection by teams of independent experts
 - Single step or two step procedure
 - Each step starts with individual assessment reports
 - Followed by discussion of evaluation panel leading to a common "consensus report"
 - Experts check in/out of scope and assess
 - scientific and/or technological excellence;
 - the potential impact
 - the quality and efficiency of the implementation and management.
 - An extended panel ensures harmonized application of criteria across different consensus groups
- Result: ranked list of proposals above the threshold





Example: evaluation on project level (2)

Consensus panels are moderated by Commission officials.

Participants may file a complaint against the evaluation of their proposal (redress procedure)

The evaluation and selection process itself is monitored and evaluated by "independent observers". Many of their recommendations are taken into account in the evaluation of the next call





Example: evaluation on project level (3)

- b) Interim evaluations of projects (mid term review)
- Only in some themes and only in the case of big projects
- Made by external experts
- Could in principle result in project stop (happens very rarely)
- Problem: experts sometimes tend to be too "friendly" (fear that EC could stop to support the own research field)
- c) Ex post evaluation of projects or group of projects





Impact of evaluation results (1)

The legal basis of FP7 requires the Commission to communicate the conclusions of the interim evaluation accompanied by its observations and, where appropriate, proposals for the adaptation of this Framework Programme, to the European Parliament, the Council,

Such a direct legal obligation does not exist on other levels. But the evaluation standards demand the services concerned to

- Examine results and outline the actions they propose to take
- make results publicly available
- Communicate them effectively to all relevant decision makers and other interested stakeholders/parties





Impact of evaluation results (2)

The degree to which evaluation results are taken into account varies considerably among different evaluation exercises.

Factors, which seem to increase relevance and impact of evaluations:

- A real demand for improvement, acknowledged by the service in charge of implementation
- The openness to accept also negative evaluation statements and the willingness to respond to the recommendations
- The substantial participation of external experts





Impact of evaluation results (3)

Factors (cont.):

- The people launching the evaluation and those in charge of implementing changes (if different) must cooperate closely
- People affected by the evaluation (e.g. coordinators) could be involved in the preparatory phase of the evaluation (TOR design)
- Timing
- Quality of evaluation study







EU Framework Programme Evaluation and Monitoring

http://ec.europa.eu/research/evaluations/index_en.cfm?pg=home

Archive of FP Programme Evaluation and Monitoring Documents <u>http://ec.europa.eu/research/evaluations/index_en.cfm?pg=archive</u>

Study on Role and Impact of Small and Medium Size Enterprises in Energy Research Framework Programme Projects

http://www.partnersforinnovation.com/PDF_web/publicaties/09120 3%20PfI_final_report_Role_impact_SMEs.pdf

