Energy security - Emergency response for oil in IEA countries

Cuauhtemoc Lopez-Bassols (consultant)
On no one quality, on no one process, on no one country, on no one route, and on no one field must we be dependent. … Safety and certainty in oil lie in variety, and variety alone.

Winston Churchill
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ENERGY SECURITY
“[...] is the uninterrupted availability of energy sources at an affordable price” IEA

“[...] is the effective management of primary energy supply from domestic and external sources, reliability of energy infrastructure, and ability of energy providers to meet current and future demand” WEC

“Adequate energy supplies at reasonable and stable prices to sustain economic performance and growth. ... assessed in terms of availability, accessibility, acceptability and affordability” APERC

“Sustainable production and use of energy at reasonable costs in order to facilitate economic growth and improve the quality of people’s lives” WB

“Continuous availability of energy in varied forms, in sufficient quantities and at reasonable prices” UNDP

“Secure adequate energy at reasonable prices necessary for the people’s lives, and economic and industrial activities of the economy.” IEEJ
ES - How it is measured

Global Energy Institute
- Global fuels
- Fuel imports
- Energy expenditures
- Price and market volatility
- Energy use intensity
- Electric power
- Transportation sector
- Environmental

World Energy Council
- Security of supply and energy delivery
  - Diversity of primary energy supply
  - Energy consumption in relation to GDP growth
  - Import dependence
- Resilience
  - Diversity of electricity generation
  - Energy storage
  - Preparedness (human factor)

APERC (not exhaustive)
- Internal
  - International agreement oil emergency
  - Local stability
  - Piracy threat
  - Primary energy diversity
  - Ease of doing business
- External
  - Chokepoint
  - Export stability
  - Piracy threat
  - Oil export over GDP

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ES – Temporal dimension

- **Short-term energy security** focuses on the ability of the energy system to react promptly to sudden changes within the supply-demand balance.

- **Long-term energy security** deals with timely investments to supply energy in line with economic developments and sustainable environmental needs.

  *Lack of energy security is thus linked to the negative economic and social impacts of either physical unavailability of energy, or prices that are not competitive or are overly volatile.*

Source: IEA
SUPPLY RISKS
SR– Many risks

Social unrest

Sabotage

Accident

Cyber

Climatic events
• Disruption severity is not only measured in oil lost

• Other factors are key in evaluation:
  - Commercial inventories, duration, spare capacity, lost crude quality, seasonality, logistics etc.

• Each disruption must be assessed individually – market context is critical
COLLABORATIVE RESPONSE
CR—Who deals with an oil disruption?

Source: IEA
CR–IEA Emergency Response

Supply Side
- Stockdraw
  - Public: government or Agency
  - Industry
- Surge Production
  - Increased indigenous production

Demand Side
- Demand restraint
  - Light-handed: Persuasion/Public campaigns
  - Medium: Driving restrictions, speed reductions
  - Heavy-handed: Driving bans, rationing
- Fuel switching
  - Multi-fired installations: Use of other fuel source

Adding liquidity to the market with extra barrels
Constraining demand to rebalance market

Source: IEA
SUPPLY-SIDE MEASURES
SSM - Measures

- Stock-draw
  - Most commonly used & most effective measure
  - Obligated to hold at least 90 days net-imports
  - 4.2 billion barrels: 1.5 public stocks for emergency

- Production Surge
  - Very limited for non-OPEC
  - Little or no spare capacity outside OPEC
  - Good oilfield practices limit extent of short-term surge

Source: IEA
Regimes vary across IEA countries
- Reflect differences in market structure, geography & national policy
- EU members need to comply with both IEA & EU systems (but same stocks can be used for both obligations)
- Two general approaches:
  - Industry (compulsory & commercial stocks)
  - Public stocks (held exclusively for emergencies):
    - Government stocks (financed by government budget)
    - Agency (held / controlled by public bodies including industry owned / operated)
SSM: Stockholding Options

Government
- Czech Republic
- New Zealand
- USA
- Japan
- Korea
- Poland

Industry obligation
- Luxembourg
- Greece
- Italy
- Norway
- Sweden
- Turkey
- UK

Agency
- Austria
- Denmark
- Netherlands
- Portugal
- Switzerland
- Finland
- France
- Spain
- Estonia
- Belgium
- Germany
- Ireland
- Ireland
- Slovak Republic

Commercial & operational stocks
DEMAND SUPPLY MEASURES
Demand side measures

- Demand restraint
  - Most policies focus on transportation sector
  - Some potential in heating

- Fuel switching
  - Significant decline since 1970s
  - Virtually no potential for short-term switching in transport
- Car- and ride-sharing
- Driving restrictions (e.g. speed limits, driving bans)
- Multi-fuel light-duty vehicles
- Pricing and parking policies
- Eco-driving
- Public transit (service upgrades & fare reductions)
- Employer and institutional measures
- Freight trucking...
- Fuel allocation (most extreme)
• Short-term supply disruptions require different responses and measures than long-term energy savings promotion

• Oil price signals can help consumers respond to a disruption and subsidies distort price signals

• Rationing should be a last resort

• Most measures require advanced planning

• “Pull” measures preferable to “push” measures
DSM: Regional differences

- Total on-road fuel consumption (billion litres gasoline equivalent)
- Potential savings across all measures
- Potential savings omitting 'high impact' measures
## DSM - Demand restraint - Example

<table>
<thead>
<tr>
<th>Measure</th>
<th>Potential range of oil savings</th>
</tr>
</thead>
<tbody>
<tr>
<td>Car / ride sharing</td>
<td>~15%</td>
</tr>
<tr>
<td>Driving restrictions - light</td>
<td>~5-7%</td>
</tr>
<tr>
<td>Driving restrictions - heavy</td>
<td>~25% - 34%</td>
</tr>
<tr>
<td>Ecodriving</td>
<td>~4% - 10%</td>
</tr>
<tr>
<td>Freight / logistics</td>
<td>~1% - 4%</td>
</tr>
<tr>
<td>Employer / institutional measures</td>
<td>~1% - 4%</td>
</tr>
<tr>
<td>Public transit / mode shift</td>
<td>~1% - 2%</td>
</tr>
</tbody>
</table>

*(note that different measures can overlap, so savings cannot be added)*
Steps / considerations to building a policy implementable in an emergency:
- Primary legislation
- Secondary legislation
- Implementation / operational manual
- Identification of stakeholders
- Definition of roles, procedures
- Communication & public strategy
- Testing & exercises
DSM: Fuel switching (oil)

- Seeks to reduce the use of oil during a supply disruption
- Encourages the use of other energy sources alternative to oil:
  - e.g. coal or natural gas instead of oil in electricity production
- Significantly less potential since 1970s
- Oil-fired electricity generation worldwide has declined since 70s:
  - 1973 - 21%
  - 2012 - 4%
Discussion questions

• Has your country experienced a severe oil supply disruption?

• How did your country deal with it?

• What measures exist in your own country to increase supply/reduce demand in an oil supply emergency?

• What is the scope for regional cooperation in a crisis?