

# Canadian Decarbonization Pathways Economic and emission opportunities and outcomes

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## **Taking Stock of Canada's Decarbonization Aspirations**

With the 21<sup>st</sup> Conference of the Parties behind us,

- Pan-Canadian working groups and subsequent negotiations.
- Paris ratification and federal carbon price floor.
- 1. What policy may deliver on the way to achieving Canada's NDC?
- 2. Importance of global carbon bridges with allowance linking
- 3. What about deep decarbonization aligned with this 1.5dC science target?

Use an integrated CGE model, GEEM to forecast long-term impacts to 2030. Supplement with technology rich CIMS model

### **Stocktaking: Canada's GHG Aspirations post-Paris**

Two economic and technology models forecast GHGs to 2030 under alternative oil price scenarios and then add:

- 1. Current and developing policies implemented bracketing Paris.
- 2. Federal carbon price backstop, imposing a national price that fills subnational policy holes while fixing expectations for greater ambition to 2022.

Canada's NDC.

30% below 2005 GHGs in 2030.

### **Current and Developing GHG Policies**

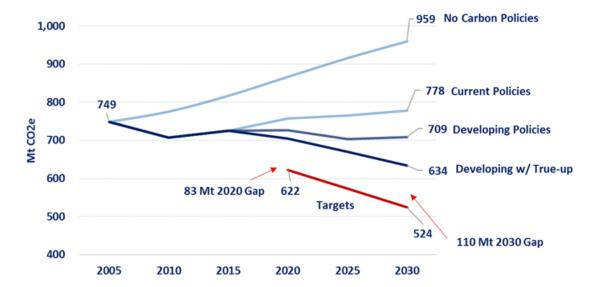
#### **Provinces**

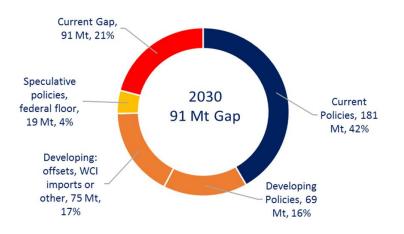
- BC Ctax, LCFS
- AB SGER > Climate Leadership Plan
  - \$30 Ctax/OBA; Methane, Oil sands 100 Mt cap
- SK Boundary Dam CCS, SK 50% renewable power standard
- ON coal ELEC ban, WCI
- QC WCI
- NS RPS
- Waste regs in provinces
- Federal coal generation regs and café vehicle standards
- AB. Federal methane regulations for oil and gas (follows US, AB)

#### QC and ON True-Up:

22 to 25 Mt in 2020

73 Mt in 2030





#### **New Federal Carbon Price Floor**

Carbon tax adder applied in 2018 to 2022 starting at \$10, rising by \$10 to \$50 in 2022.

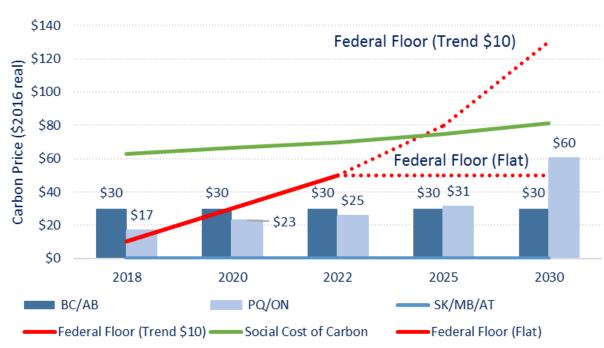
The federal backstop only binds when exceeding provincial carbon price.

- AB and BC, 2021
- SK, MB and AT, 2018.
- PQ and ON exempt given caps aligned to 2030 federal NDC.
  - ITMOs implicitly recognized as NDC compliant

All revenue returned "untied" to provinces proportionally.

• Fully revenue neutral from federal perspective.

#### **Current CPrices and Fedral Floor Scenarios**



### **GHGs Impacts**

Current and developing GHG policy is significantly driving down GHGs.

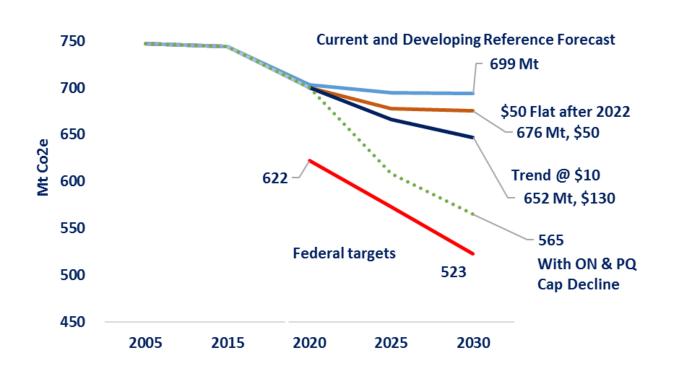
- The dotted line is ON and QC to true-up to 2030 targets
  - Domestic offsets, WCI allowance imports and/or complementary regulations.

#### **New Federal backstop**

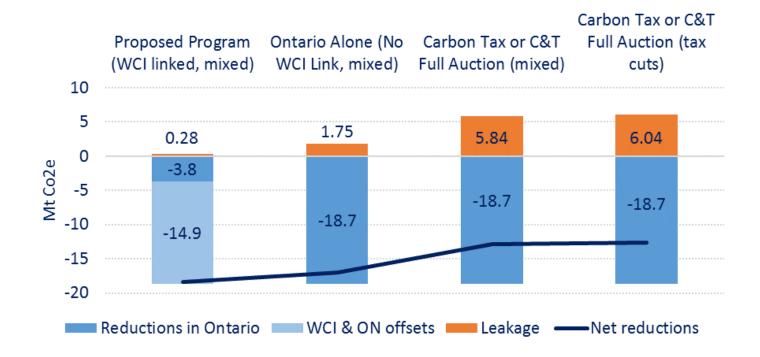
- Flat @\$50 delivers ~18 Mt more in 2030
- Trend @\$10 delivers ~47 Mt in 2030

With a forward looking carbon price schedule now making clear future carbon exposure,

- Expect future innovation to far outpace the rates we have assumed.
- Solar and electric vehicles innovated significantly in a period of global economic slowdown
  - Weak and fragmented carbon policy signals.



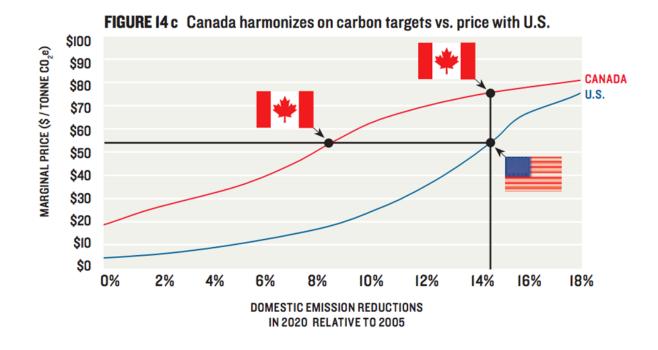
# Global Carbon Bridges: Importance of Linking Ontario and the WCI



#### Regulatory analysis for Ontario's cap and trade

- High cross-border trade in allowance given domestic abatement costs vs WCI prices.
- Linked vs autarky carbon prices
  - \$20 vs \$160.
- Free allocations mute cost impact significantly.
- Proceeds recycling matters less.

# **Global Carbon Bridges: Importance of Linking Relative Canada US Carbon Costs**

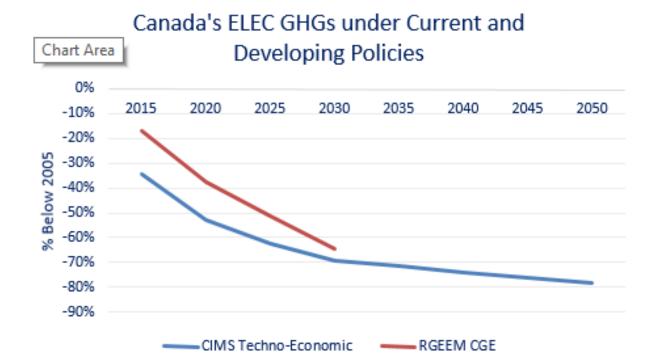


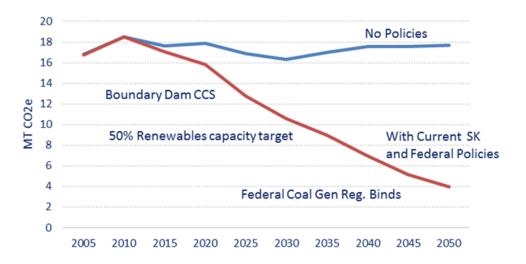
CANUSA CGE modelling on leading, lagging and harmonizing

- Break with tradition and don't harmonize
   NDC on quantity targets
  - Misaligned abatement costs
- Oil and gas in CDN vs coal ELEC in US
- Resilient policy learning: Canada and net importer from US with linked markets.

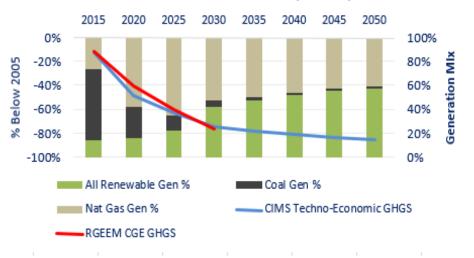
# Deep Decarbonization Electricity on 1.5dC Pathway of -80% from today?

Governments are making promises backed by policy, and not just announcing deep decarbonization targets with no action.

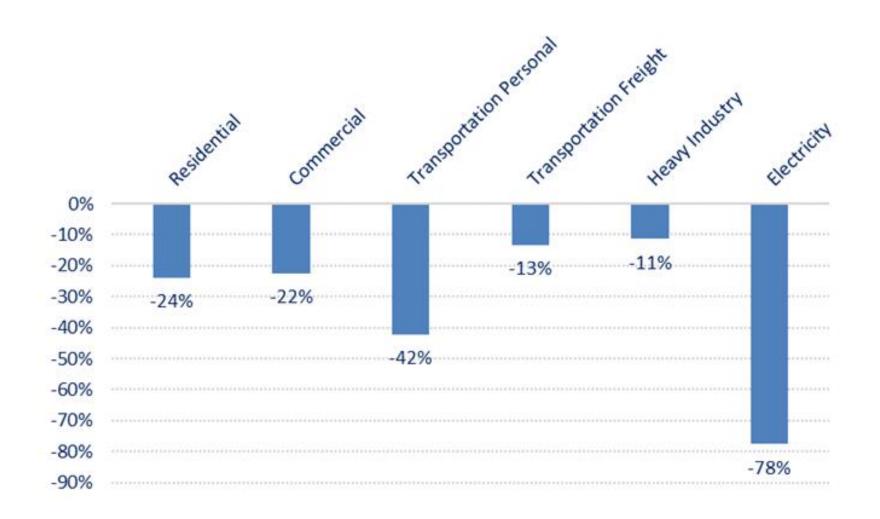




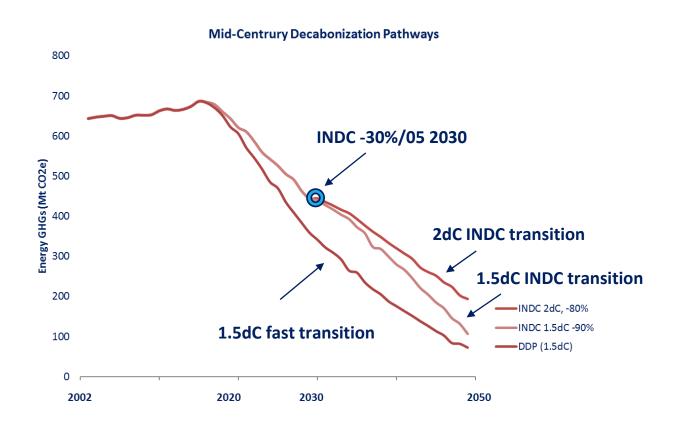




# Deep Decarbonization Change in GHGS from Today to 2050 with Current Policies



# **Canada's NDC and Deep Decarbonization**



#### NDC somewhat aligned to deep decarbonization

NDC is at the lower bound for 1.5dC.

#### **Expediency matters**

- **Delay?** Reductions get progressively harder.
- R&D and innovation critical to stop carbon prices rising exponentially.
  - Innovation especially in heavy industry and liquid fuels critical.

#### **Major omissions**

 Land use opportunities and net negative GHG technologies.

### Managing Carbon Exposure is the New Normal in Canada

#### Policy delivering significant GHG reductions now.

Current GHG policy insufficient to close 2030 decarbonization gap, misaligned with 1.5dC.

The **federal carbon tax backstop** fills provincial policy holes, increases ambition better aligned with NDC

- Efficient **GHG policy dial** scalable to future decarbonization aspirations.
- Less Room to deliver GHGs given diverse, overlapping and often strong provincial GHG policies
  - Minimizes risk of unwinding current provincial effort.
  - 18 to 47 Mt of new GHG reductions in 2030
- Small GDP impacts; GDP in 2030 is 1.37 times larger from today with or without the backstop.
- **Untied revenue** to provinces could be \$7.4 billion by 2022.

More policy dials needed for NDC and decarbonization beyond.

- Tradeable performance regulations, domestic reductions from uncovered GHGs (land use) and trading inside and outside Canada.
- The federal backstop will send long-term innovation signals.
- More innovation needed, liquid fuels & heavy industry.