Sectoral Approaches in Electricity

Delivering a broader carbon market after Copenhagen

Richard Baron
Head of climate change unit, IEA

Objective: delivering CO_2 mitigation in power generation globally

- **Identifying the challenge**
- **Explore policy options best able to trigger change (*including but not limited to carbon market*)**
- **Link to Copenhagen discussions**

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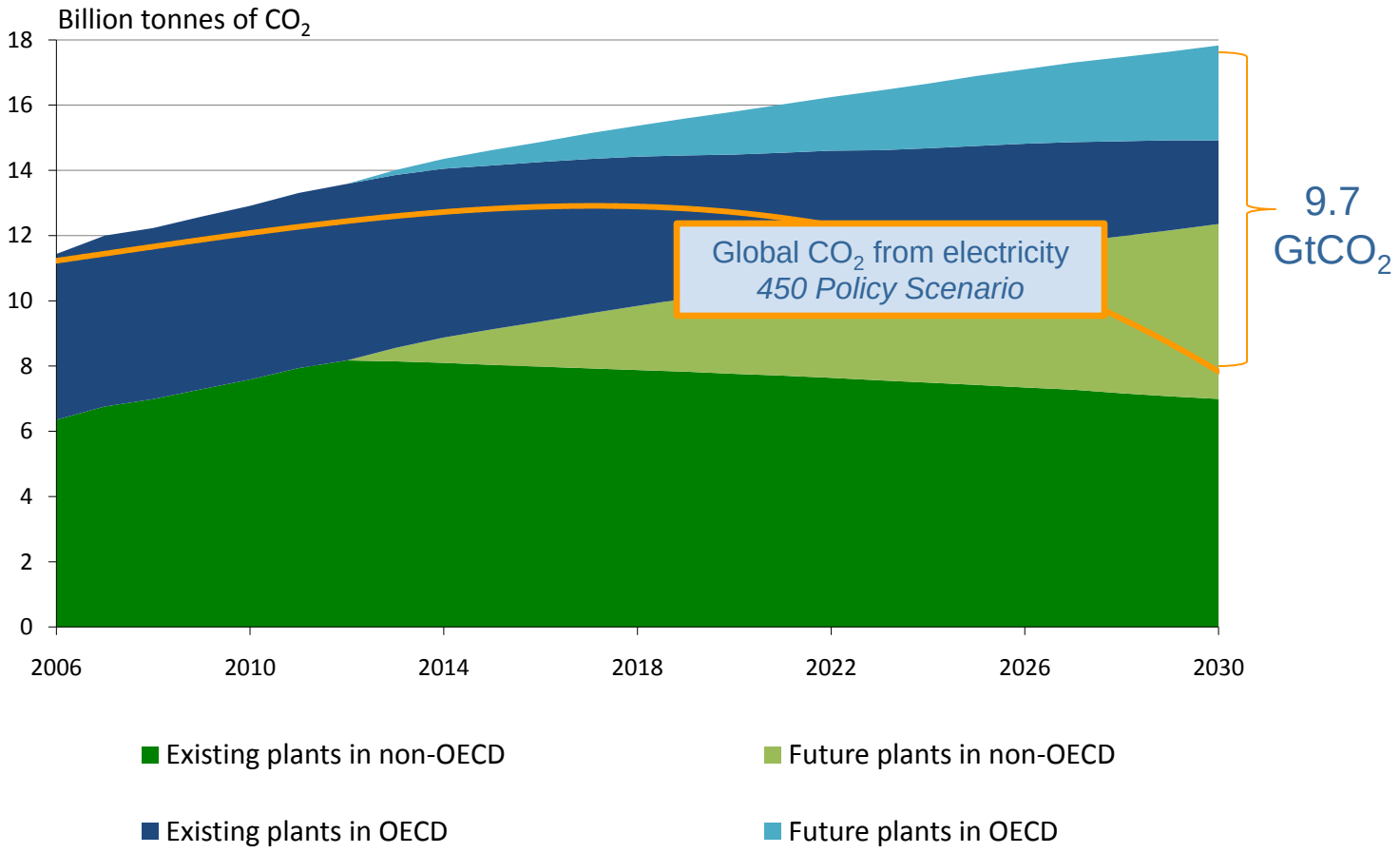
CO_2 emissions from electricity: Reference and 450 Policy Scenarios

(IEA *World Energy Outlook 2008*)



Without new policy measures, electricity-related CO2 emissions will grow by 58% from 2006 levels by 2030.

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CO_2 emissions from electricity: Reference and 450 Policy Scenarios

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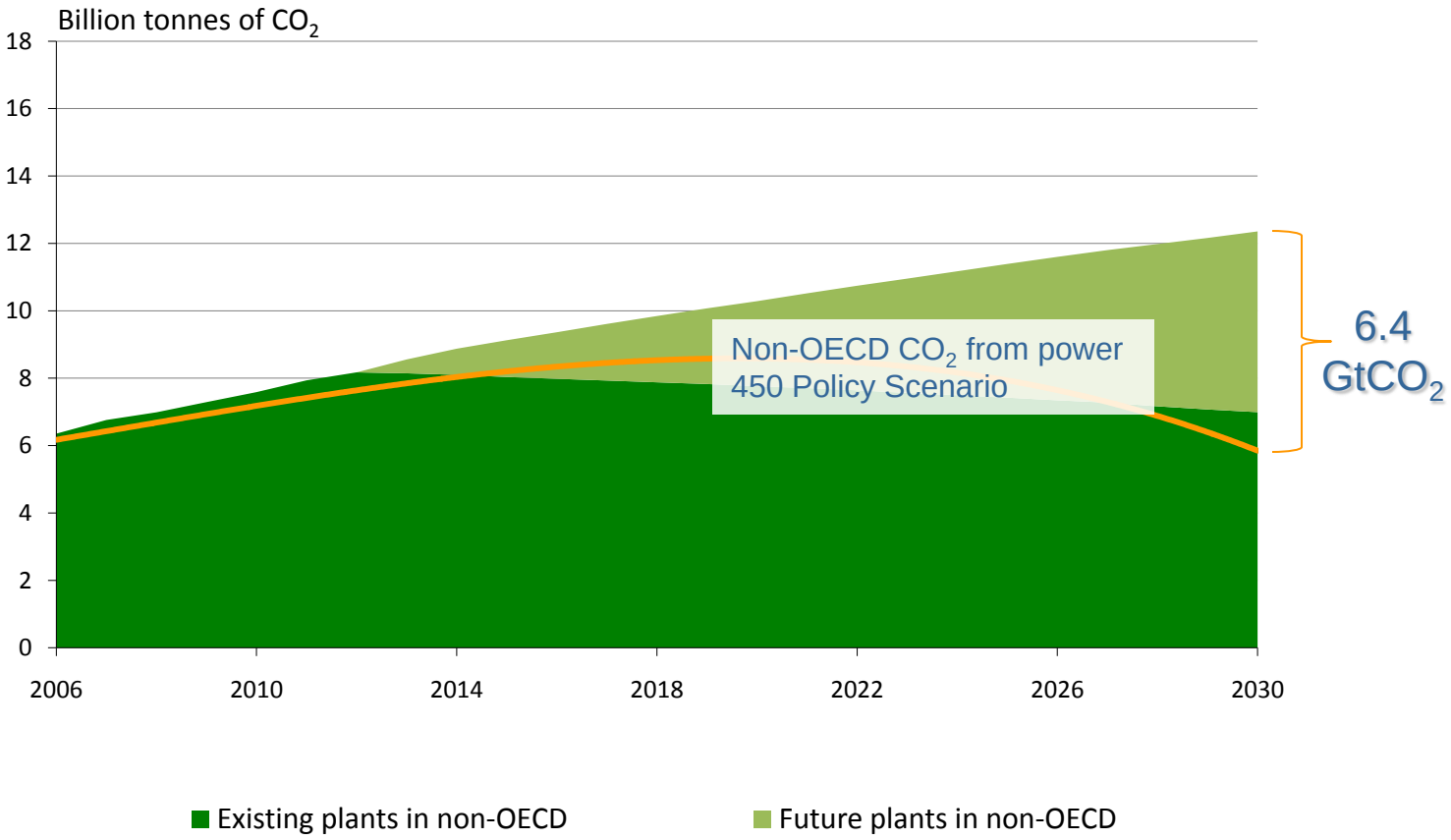

How to move away from the projected "carbon lock-in" of power generation in developing countries? How does such change translate into opportunities for emerging economies?

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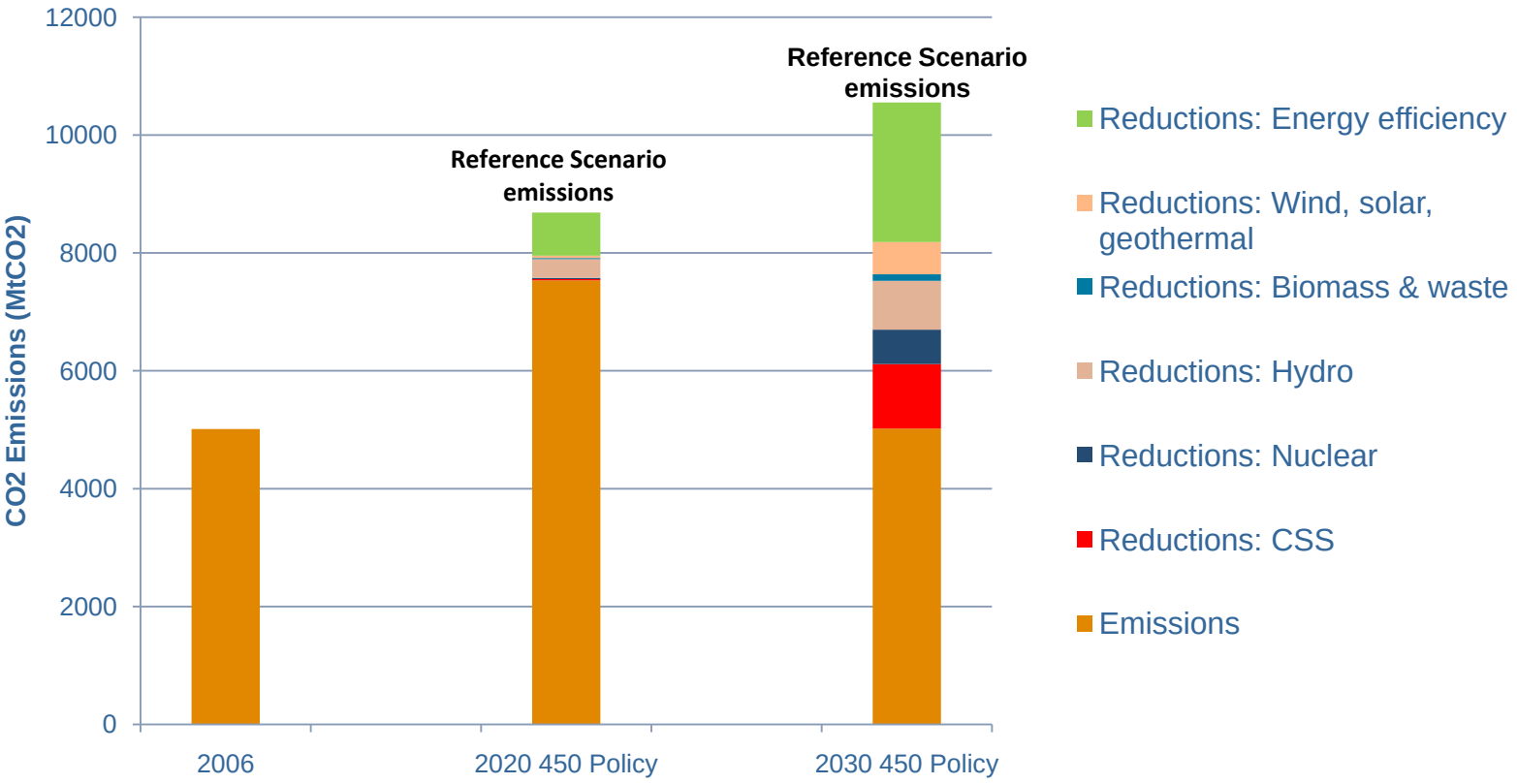
Potential to reduce CO_2 power sector emissions in major non-OECD economies* Reference vs. 450 Policy Scenario



* Here: Brazil, China, India, Indonesia, Iran, Russia, Saudi Arabia

Source: *WEO 2008*

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From potential to international action – lessons from activities under the Kyoto Protocol

- **Main instrument to foster action in developing countries: Clean Development Mechanism**
  - **Projects reduce emissions**
  - **Credits for avoided emissions are sold on the carbon market**

- **Some success in power generation**
- **Very small impact on energy efficiency (EE)**
- **A far cry from what is needed to stabilise global climate**

➔ **Sectoral approaches aim to broaden the scope of GHG mitigation in developing countries, with support by developed countries**

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Issued and expected emission reductions from CDM until 2012 – by project type

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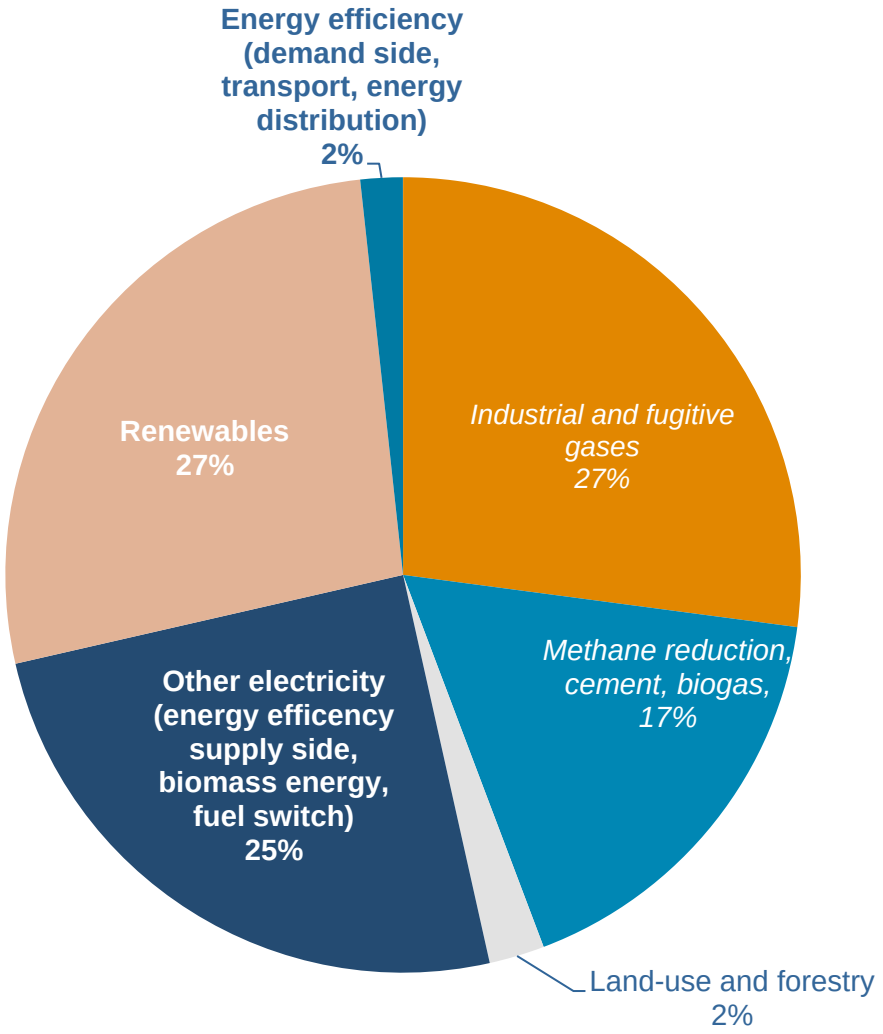
CDM pipeline information: Less than 1.5 $GtCO_2$ listed in electricity until 2012 – Likely delivery: 400Mt-600 $MtCO_2$ range.

Projected electricity emissions over that decade in non-Annex I: 60 $GtCO_2$

Growth trend in CO_2 from electricity in non-Annex I since 2000: +8% per year



Maximum total reductions from CDM: 2.9 $GtCO_2$

Source: UNEP Risø, CDM pipeline, consulted in May 2009

IEA recommendation to address CO_2 from electricity: A two-tiered sectoral approach

- Support more ambitious energy efficiency policy implementation
- Broaden the reach of the carbon market from projects to sectors
- How does this tie in with the UNFCCC Copenhagen agenda?

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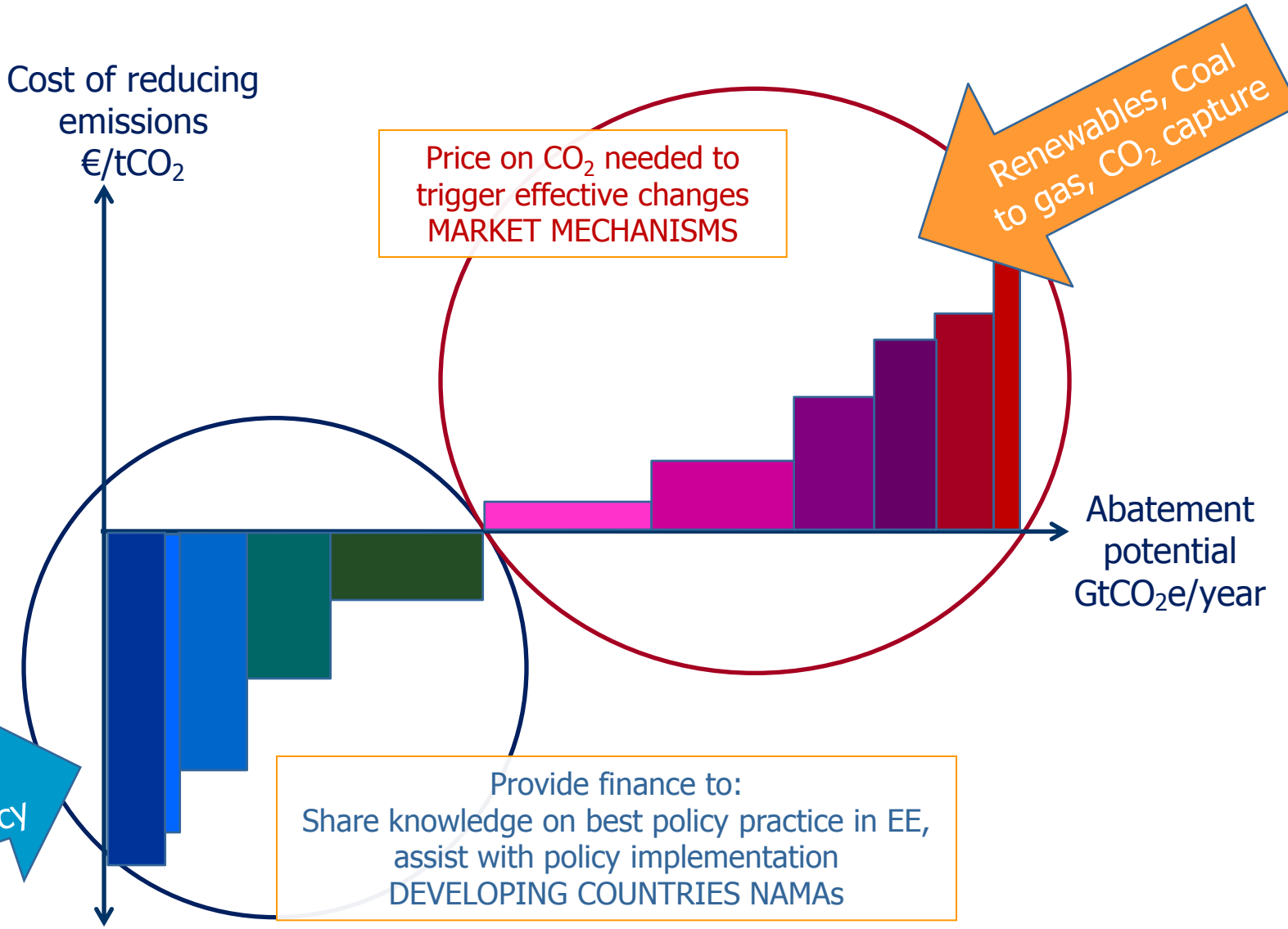
A two-tiered approach: targeting instruments to potentials



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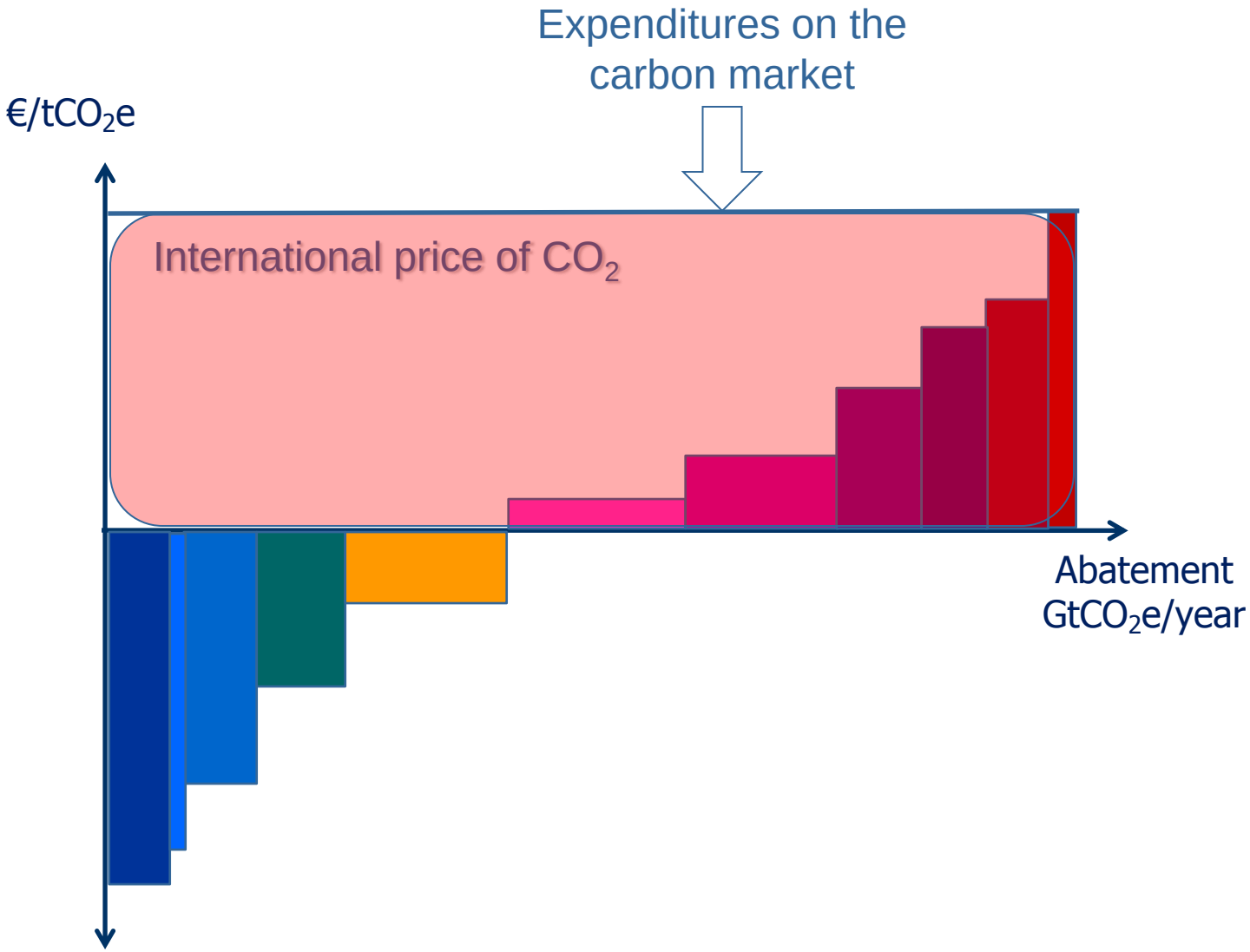
A cost perspective: a rational use of the carbon market (1)



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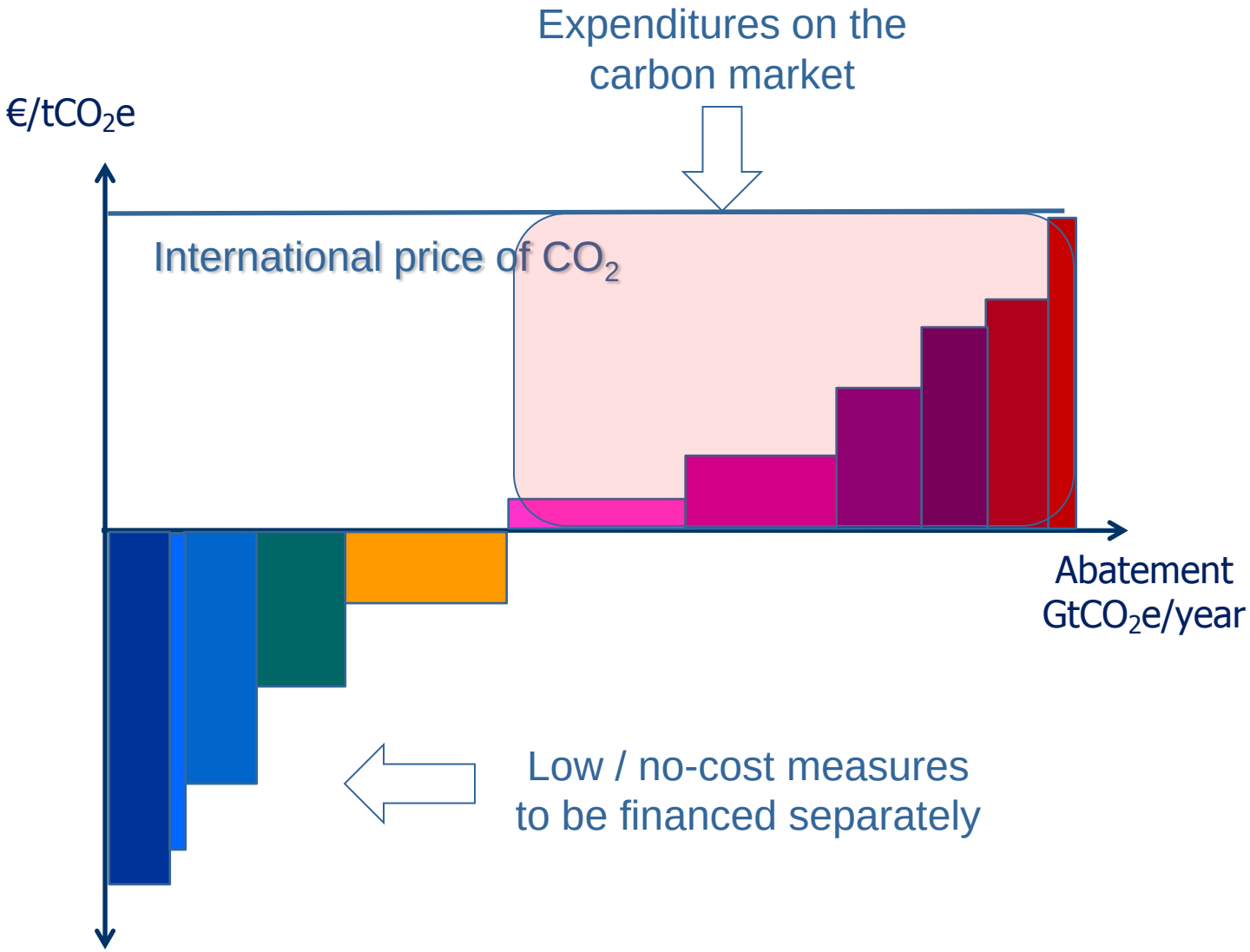
A cost perspective: a rational use of the carbon market (2)



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On the generation side

- **A carbon price is needed urgently**
  - **The international carbon market is one possible vehicle**
  - **Country-specific baselines for crediting / domestic cap-and-trade**
    - **How to design/agree sectoral baselines**
- **Other support measures**
  - **Experience on best policy practice for development of renewables**
  - **Support improvement in performance of existing plants**
  - **RD&D on breakthrough technologies**

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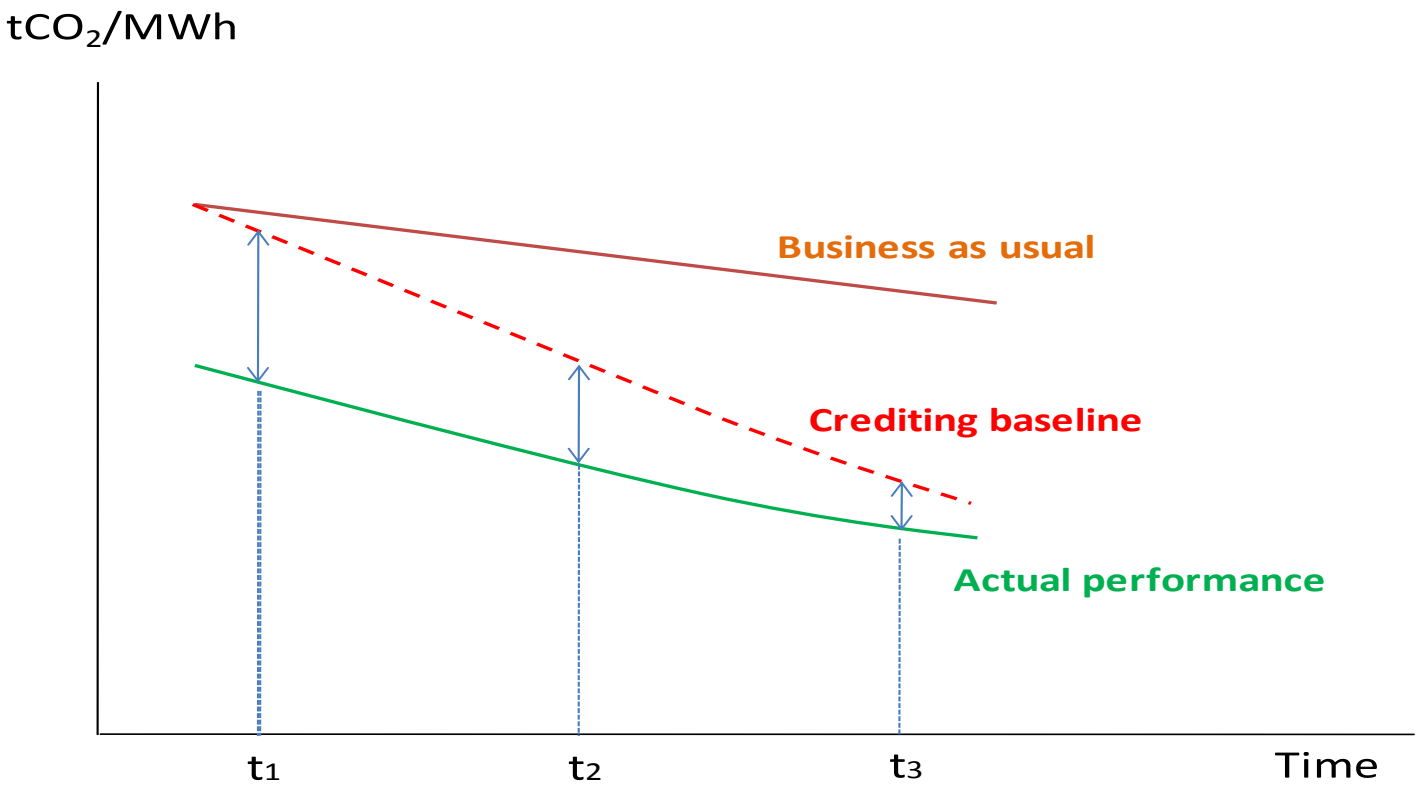
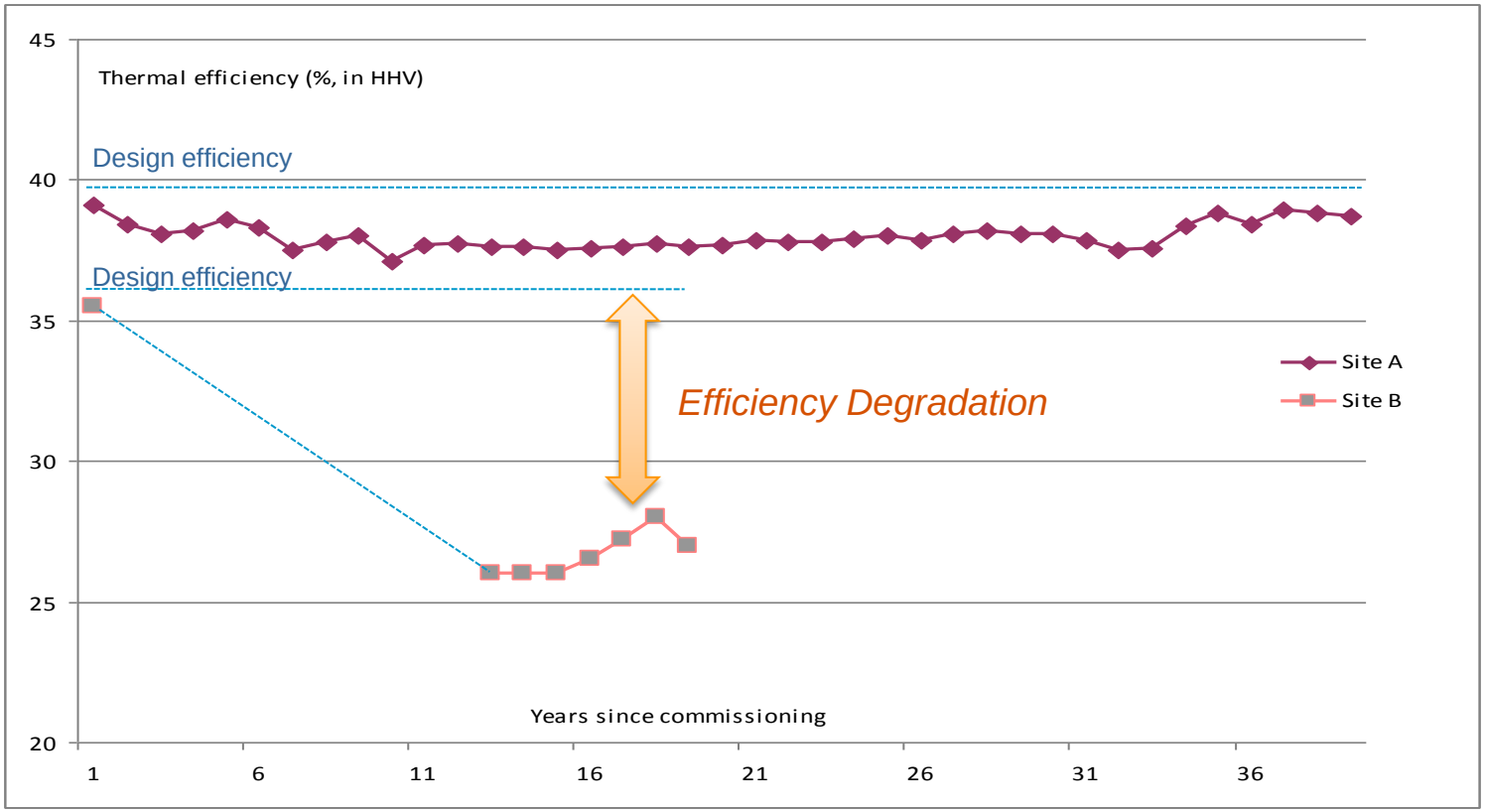
Dynamic baseline to encourage early investment



Dynamic baselines are adjusted to reflect improvements of sector's performance; baselines encourage early actions to minimise carbon lock-in.

Evolution of plant efficiency



Source: The Federation of Electric Power Companies,2009

Thermal power plants can operate near design efficiency for decades with proper operations and maintenance. Plant on site B emits some 24% to 27% more CO_2 than necessary.

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Ongoing efforts in emerging economies - CHINA

- Electricity output could grow by 100% between 2007 and 2020
  - Coal dominates but nuclear and renewables on the rise (goals revised upward)
  - IEA 450 scenario : Chinese emissions could be 18% below 2007 by 2030
- National Action Plan on Climate Change, includes:
  - Renewables and nuclear objectives
  - Energy efficiency
- Top 1000 Entreprises Programme
  - Energy efficiency in industry
- **Regional capacity to implement and monitor change?**

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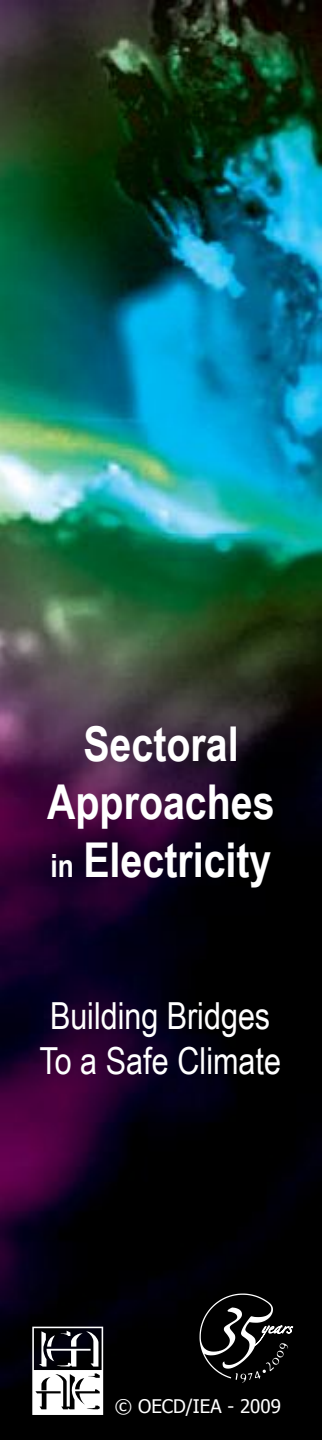
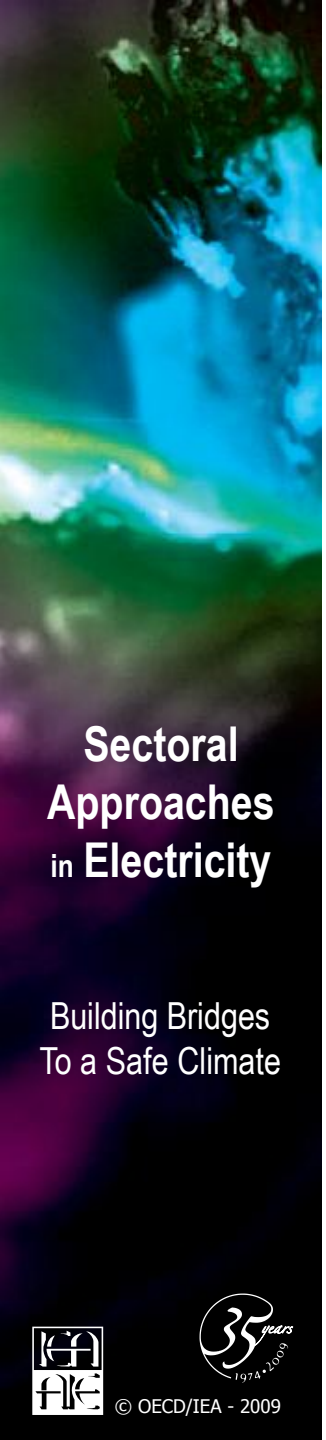


Ongoing efforts in emerging economies - INDIA

- Electricity generation: +170% by 2030 under "business-as-usual"
- Industry is the primary consumer of electricity
- **An energy efficiency certificate system (*perform-achieve-trade*) – 15 energy-intensive industries**
  - **Baselines for all large industrial users**
- Robust and comprehensive CO_2/power sector database already used for CDM

Ongoing efforts in emerging economies - MEXICO

- A long term cap (-50% / 2050)
- Strategy:
  - **Cap-and-trade (multi sectoral)**
  - Energy efficiency
    - As of 2006, standards related to electricity end-uses saved a total of 16 TWh, and avoided about 2,926 MW of generation capacity
    - Considerable potential remains
  - Renewable energy deployment
  - Fuel switching



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Ongoing efforts in emerging economies – SOUTH AFRICA

- Power generation dominated by coal
  - Capability in renewables & nuclear
  - A single, large utility
- **Elaborated long-term climate scenarios**
  - **Large mitigation potential by 2050**
- Energy Efficiency Accord with industry

Sectoral approaches in electricity and the (post) Copenhagen agenda

- **End goal: deliver scaled-up mitigation quickly, in a sector exposed to CO_2 lock-in**
  - ***Getting to 450 ppm will already require extensive early retirement of existing coal capacity (WEO 2009)***
- **Broaden carbon market with new crediting/trading mechanisms (AWG-LCA 1.b.v)**
  - ***How to best use the international carbon market to create domestic incentives to change?***
- **Create vehicle for policy support, esp. in energy efficiency (NAMAs/MRV)**
  - ***Finance for effective policy implementation in energy efficiency – see IEA recommendations to G8***
- **Developing countries are elaborating strategies towards lower-CO_2 electricity**
  - ***A forum needed to consider how to best harness the various support mechanisms under UNFCCC***

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