### **Policies for Energy Provider Delivery of Energy** Efficiency

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International Energy Agency

### Topics

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- Why look to energy providers to deliver energy efficiency?
- Policy research needs for energy-provider delivered energy efficiency
- Exploring interactions between regulatory mechanisms and programme designs
- Creating opportunities for policy dialogue

# Why should energy providers deliver energy efficiency?

- Well positioned in the energy marketplace
- Strong technical and administrative capacity
- Ability to mobilize funding

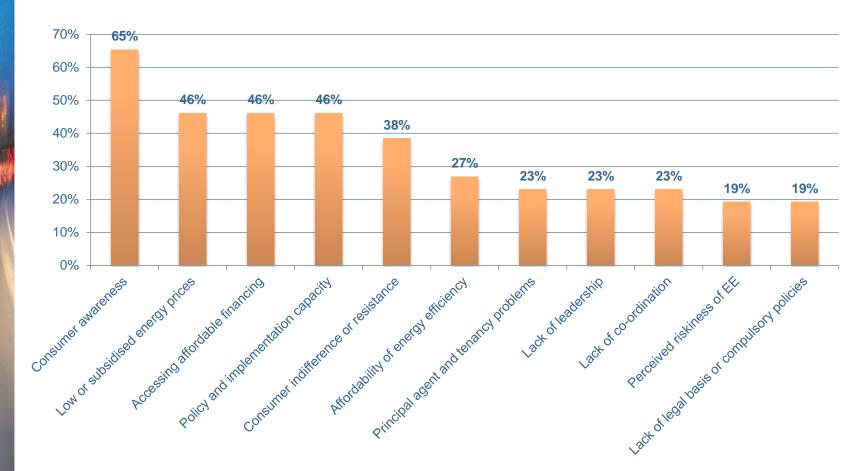
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- Shared responsibility with government for energy security and sustainability
- Well positioned to help overcome the main barriers to climate solutions

# Energy providers are well positioned to address the market failures and institutional barriers facing energy efficiency

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End-user awareness, low energy prices, access to financing, and implementation capacity are the most common barriers

#### **Energy efficiency policy trends**

#### Europe

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- UK Carbon Emission Reduction Targets (CERT)
- Italian, French, and Belgian White Certificates (WhC) schemes
- The proposed Energy Efficiency Directive

#### North America

- Rapid growth in energy provider EE spending
- Diversity of regulatory mechanisms

#### Asia-Pacific

- China's new DSM Rule
- India's investor-owned utilities
- Australia's retailer obligation programmes

### Regional patterns in energy providerdelivered energy efficiency

Region	Sales (TWh)	Revenues (USD Billions)	EE Spending (USD Billions)	Spending metric (%)
North America	4,200	400	6.1	1.5
EU 27	3,350	650	3.0	0.5
China's new DSM rule	4,700 <sup>1</sup>	410	1.2 (imputed)	0.3
Brazil	425	50	0.5 billion	1.0 <sup>2</sup>

<sup>1</sup>2011 data <sup>2</sup>System benefit charge level

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Sources: Nevius, Eldridge and Krouk, 2009; Barbose, Goldman and Schlegel, 2009

#### Policy research on energy providerdelivered energy efficiency



# Review of Energy Provider-delivered energy efficiency programmes

- Desk study of programme types
  - Incentives
  - On-Bill Financing
  - Equipment replacement
  - Advice and assistance
  - Direct installation
- Outreach and survey of innovative and proven programs
  - Through networks of utility providers
  - Directly to investor-owned and municipal utilities
  - 29 program profiles as of 9 December 2011

#### **Focus on Innovative Programs**

- Explore the range of measures and programme types
- Highlight both proven practice and promising new approaches
- Analyse variations in programs and their effectiveness:
  - Impact and cost-effectiveness

- Compatibility with energy market design and regulatory frameworks
- Variety in types of energy providers
- Trends and opportunities.
- Metrics used to analyze and compare EE programs (resources and effectiveness)
- The regulatory conditions are that allow for innovative programs
- Policy recommendations for a successful program environment

### **Exploring policy-program interactions**

- What does tradability contribute to an obligations scheme?
- Are "distributional safeguards" needed? How should they be provided?
- Setting an energy savings target trajectory
- Encouraging innovation while managing overhead costs
- Importance of oversight

- Competitive effects of obligations in liberalized markets
- What role can capacity and energy markets play?
- How important is additionality?
- Balancing long-lived and short-lived efficiency measures

## **Exploring institutional arrangements**

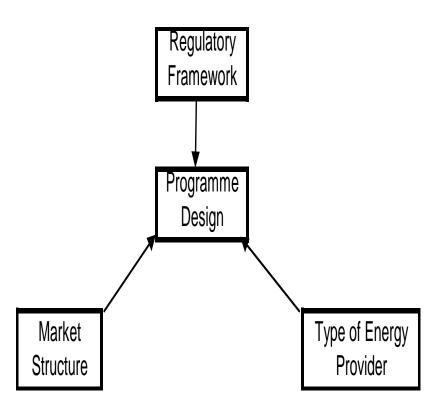
- Determining obligated entities
- Choosing eligible entities

- Assigning administrative responsibility
- Building monitoring and verification capacity
- Selecting a market operator

#### **Comparative analysis of programmes**

Market, institutional and regulatory interactions

- Program compatibility with market designs and regulatory frameworks
- Extending EE policies to cover upstream energy providers
- Exploring untried combinations of regulatory mechanisms and programme designs



# Consideration of which energy providers might be obligated

- Who is most frequently tapped to deliver energy efficiency?
- What regulatory mechanisms might mobilize other energy providers?
- What type of energy efficiency programmes might they undertake?

Energy	Market Structures					
provider	Integrated	Unbundled	Unbundled	Unbundled and		
entities	and	and	and partially	fully competitive		
	regulated	regulated	competitive			
Electricity						
Transmission						
Distribution						
Retail						
Fuels						
Transmission						
Distribution						
Retail						
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#### Often involved in delivering energy efficiency

Seldom involved in delivering energy efficiency

# Metrics for energy provider-delivered energy efficiency

- Projecting economic and technical potential
- Setting realistic targets for energy providers
- Benchmarking and comparing results across providers and types of energy provided

Impact	Cost
<ul> <li>Energy savings by electric utility by sector in</li> </ul>	<ul> <li>Total cost per kWh</li> </ul>
GWh	saved; per TBtu saved
<ul> <li>Energy savings by gas utility by sector in TBtu</li> </ul>	Administrative costs
<ul> <li>Savings as % of sales</li> </ul>	per kWh saved; per
<ul> <li>Savings as % of peak demand</li> </ul>	TBtu saved
<ul> <li>Energy efficiency target as % of total sales</li> </ul>	<ul> <li>Spending per ratepayer</li> </ul>
Carbon dioxide reduction	

#### **Creating opportunities for policy dialogue**

### **Outreach and engagement strategy**

#### Regional workshops

- North America
- Europe

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- Asia India, China, Australia
- Workshop conveners
  - IEA and IPEEC member governments
  - Regulator associations
  - Energy provider associations
  - Other partners
    - WBSCD and WEF
    - Academics and NGOs

#### **Regional policy dialogue partners**

Region	Regulator network	Energy provider network
International	International Confederation of Energy	WBCSD
	Regulators (ICER)	WEF
Europe	Council of European Energy Regulators	Eurelectric
	(CEER)	Eurogas
US	National Association of Regulatory Utility	Edison Electric Institute
	Commissioners (NARUC)	American Gas Association
		NRECA and APPA
India	Forum of Indian Regulators	Council of Power Utilities
China	State Electricity Regulatory Commission	State Grid
		Southern Grid
Australia	Australian Energy Regulator,	<b>Energy Retailers Association</b>
	Australia Energy Market Commission	Energy Supply Association
	State energy regulators	Energy Networks Association

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